

WASHINGTON STATE GAMBLING COMMISSION PUBLIC MEETING - February 2021

Gambling Commission Headquarters Lacey, WA

COMMISSIONERS



Bud Sizemore Chair



Julia Patterson Vice Chair



Alicia Levy



Lauren King

EX OFFICIOS



Senator Steve Conway



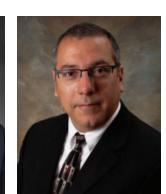
Senator Jeff Holy



Representative Shelley Kloba



Representative Brandon Vick



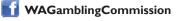
STAFF

David Trujillo Director



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(300) 400-3407 | (000) 343-2327 | www.w



o wagambling



WAGambling



GAMBLING COMMISSION

"Protect the Public by Ensuring that Gambling is Legal and Honest"

February 11, 2021 Gambling Commission Meeting Agenda

Click here to join the meeting

Please note, agenda times are estimates only. Items may be taken out of sequence at the discretion of the Chair. Commissioners may take action on business items.

Administrative Procedures Act Proceedings are identified by an asterisk (*)

9:30-12:30	PUBLIC MEETING Executive Session – Closed to the Public	Bud Sizemore, Chair
7.50-12.50	Discuss potential agency litigation with legal counsel, inc	•
T-1. 1		
Tab 1	Call to Order	Bud Sizemore, Chair
1:00	*Consent Agenda	(Action)
	• January 14, 2021 Commission Meeting Minutes	
	New Licenses and Class III Employees Licenses	
	Director Report	
	 2019 HBCR Financial Statement Summary 	
Tab 2	* RULE UP FOR FINAL ACTION	(Action)
	Staff Proposed Rules	
	 Bundling and selling raffle tickets at a discount. 	
		Ashlie Laydon, Rules Coordinator
Tab 3	Legislative Update	

Public Comment can be provided:

- Before and during the Commission meeting you may email <u>Julie.Anderson@wsgc.wa.gov</u>; or
- During the meeting you may use the Microsoft Office Teams Chat Box;
- If you are attending the meeting by phone, we will offer you an opportunity to comment.

Adjourn

Upon advance request, the Commission will pursue reasonable accommodations to enable persons with disabilities to attend Commission meetings. Questions or comments pertaining to the agenda and requests for special accommodations should be directed to Julie Anderson, Executive Assistant at (360) 486-3453 or TDD (360) 486-3637. Questions or comments pertaining to rule changes should be directed to the Ashlie Laydon, Rules Coordinator (360) 486-3473. Please silence your cell phones for the public meeting



"Protect the Public by Ensuring that Gambling is Legal and Honest"
January Gambling Commission Meeting Minutes
Gambling Commission Headquarters
Virtual Meeting
*January 14, 2021

Commissioners Present:

Bud Sizemore, Chair (Via Teams) Julia Patterson (Via Teams) Alicia Levy (Via Teams) Lauren King (Via Teams) Ex Officio Members Present:
Senator Steve Conway (Via Teams)
Representative Shelley Kloba (Via Teams)

Staff Present:

Dave Trujillo, Director; and Julie Anderson, Executive Assistant.

Staff Present-Virtual:

Tina Griffin, Assistant Director; Brian Considine, Legal and Legislative Manager (LLM); Julie Lies, Tribal Liaison; Ashlie Laydon, Rules Coordinator; and Matt Kernutt, Assistant Attorney General.

Public Meeting Call to Order

Chair Sizemore called the virtual meeting to order at 9:36 AM and announced that the Commissioners would go directly into executive session to discuss potential litigation, including tribal negotiations, with legal counsel. Chair Sizemore asked Director Trujillo to call the roll. Chair Sizemore announced that the public meeting would reconvene at 1:00 PM.

Executive session adjourned at 12:30 PM. The commissioners took a break until 1:00 PM.

Public meeting reconvened at 1:05 PM.

Chair Sizemore asked Director Trujillo to call roll to ensure a quorum for the public meeting. All commissioners were present. The Commission observed a moment of silence for the fallen officers that have lost their lives since we last met.

There were 84 people who attended the virtual meeting.

Tab 1

Consent Agenda

Commissioner King moved to approve the consent agenda as presented. Commissioner Patterson seconded the motion.

The motion passed 4:0

^{*} Governor Inslee issued <u>Proclamation 20-28.4</u> et al that suspended certain Open Public Meeting requirements, including in-person public meetings requirements for this Commission Meeting.

Director's Report

Director Trujillo announced that Assistant Attorney General (AAG) Matt Kernutt would be representing the Commission at this meeting. AAG Suzanne Becker will return for the February meeting. He also mentioned that the Gambling Commission is still short one commissioner but expects to have the seat filled soon. Director Trujillo updated the Commissioners on the recent uniformed presence of the national guard, state patrol and Thurston County deputies at capitol campus. Director Trujillo will be attending virtual weekly general government agency cabinet meetings during session. Lastly, Director Trujillo mentioned that the agencies financial update would be brought to the commission every three months or sooner if needed.

Tab 2

Presentation – Perry Technical Foundation

Tyna Antonson, Special Agent (SA) and Christine Cote, Perry Technical Foundation President presented the materials for this tab. Washington State Gambling Commission rules require licensees to get commission approval prior to offering a raffle prize that exceeds \$40,000 and/or offering raffle prizes that exceed \$300,000 in a licensee year, WAC 230-11-067. Staff recommends approval for Perry Technical Foundation to offer a raffle prize in excess of \$40,000 and offer raffle prizes over \$300,000.

Chair Sizemore asked about the timeline for the winner to produce taxes for the house and further asked if the timeline could be changed to April 2022 rather than March 2022 giving the winner one more month. Christine Cote agreed with that change. Chair Sizemore modified the raffle rules motion.

Chair Sizemore asked for public comment. There was no public comment. Julie Anderson confirmed no activity in the chat room and no emails for public comment.

Commissioner Patterson moved to approve Perry Technical Foundation to offer a raffle prize in excess of \$40,000 and to exceed the annual raffle prize of \$300,000 for their license year ending June 30, 2022 so long as they have a valid license with the Washington State Gambling Commission.

Commissioner Levy seconded the motion.

The motion passed 4:0

Tab 3

Rule Petition for Discussion and Possible Filing – Recording Live Play

Ashlie Laydon, Rules Coordinator (RC), presented the materials for this tab. RC Laydon played a short video from another jurisdiction as an example of what the licensee is proposing, summarized the petition, and gave staff's recommendation to deny the petition based on the policy concerns identified in the materials. Then, the petitioner **Freddie Siyufy** presented to the commissioners his petition and why he believed they should accept it for rule-making.

After Mr. Siyufy's presentation, **Commissioner Lauren King** asked if anything that was just mentioned in the presentation alleviated any staff concerns. **RC Laydon** deferred the question to Assistant Director (AD) Tina Griffin. **AD Griffin** said that an attorney would have to weigh in on the definition of gambling equipment. She also said she does not have issues with the other items listed but still has some concerns with third party wagering, because there's going to be

much activity at that table, though it's not going to be live streamed. Also, the cardroom licensees, will need to give their input. And she does not feel it would alleviate many, if not any, of the policy considerations outlined. Commissioners didn't have any further questions.

Commissioner King moved to deny petition in writing for the reasons stated by Gambling Commission staff, including that observers or third parties may wager amongst themselves on how the player will wager, or on the outcome of the player's hand. People recording will enter areas of the licensee's establishment that are prohibited by the general public. And licensees or the public may offer incentives such as credit to recorded players to increase marketing and viewership for their facility. I'd also mentioned the potential conflict with the RCW and issues of problem gaming. I would add that as the Gambling Commission staff mentioned the petitioner can resubmit his petition once it better describes the activities that address staff's concerns.

Commissioner Patterson seconded the motion. The motion passed 4:0

Commissioner Patterson said, "I appreciate the petitioner's collaborative attitude and I understand that there are many possible factors that need to be considered in order for us to ever be able to move forward with this. There are a lot of policy considerations which Commissioner King articulated and, we are incredibly busy right now with sports wagering and with problem gambling and many other things. But if the petitioner comes back and if what he is requesting is better defined and if there seems to be industry wide support, and if we have time I, for one, would be willing to entertain this proposal again at a later time. But for now, I will support the motion that's before us."

Chair Sizemore was reminded this agenda item was not opened up for public comment. Chair Sizemore then asked for public comment and said they could revisit the motion and vote if there is public comment supporting a different position.

There was no public comment. **Julie Anderson** confirmed no activity in the chat room and no emails for public comment.

The Commissioner's maintained their vote and **Director Trujillo** spoke to the petitioner and agreed to check in with him soon.

Tab 4

Rule Petition up for Discussion and Possible filing - Online Raffles

RC Laydon presented the materials for this tab and informed the Commissioners that the Petitioner Patrick McBurney would not be present for the hearing. There were no further comments from commissioners after RC Laydon presented a summary and the Petitioner's reasoning for bringing forward the petition.

Chair Sizemore asked for public comment. **Julie Anderson** confirmed no activity in the chat room and no emails for public comment.

Commissioner Patterson moved to deny the petition as the Washington State Gambling Commission does not have the authority to authorize changes. It must go to the legislature for approval.

Commissioner Levy seconded the motion. The motion passed 4:0

Tab 5

Rule up for Discussion and Possible filing – Sports Wagering Pre-Licensing Qualification
Brian Considine, Legal and Legislative Manager (LLM), presented the materials for this tab.
LLM Considine also summarized the public comments submitted to the agency and found in the Commission packet. LLM Considine indicated the Commissioners may call a special meeting to act on these rules after February 23, 2021 or act on it at their March 11, 2021 regularly scheduled public meeting.

Chair Sizemore asked for public comment and there was no public comment. **Julie Anderson** confirmed no activity in the chat room and no emails for public comment.

Commissioner Patterson moved to approve this rule for further discussion. Commissioner Levy seconded the motion.

The motion passed 4:0

Tab 6

Rule up for Final Action – Pull-Tab Prize Limits

Ashlie Laydon, Rules Coordinator (RC), presented the materials for this tab.

Chair Sizemore asked for public comment. **Julie Anderson** confirmed no activity in the chat room and no emails for public comment.

Commissioner King moved to approve this rule for final action. Commissioner Levy seconded the motion. The motion passed 4:0

Tab 7

Rule up for Final Action – Scientific Definition

Ashlie Laydon, Rules Coordinator (RC), presented the materials for this tab. Commissioners voted unanimously to approve this rule to amend language using scientific as a qualified topic for nonprofits as authorized in RCW 9.46.0209

Chair Sizemore asked for public comment. **Julie Anderson** confirmed no activity in the chat room and no emails for public comment.

Commissioner Patterson moved to approve this rule for final action. Commissioner King seconded the motion. The motion passed 4:0

Tab 8

Legislative Update

LLM Considine presented the materials for this tab. **LLM Considine** summarized how the 2021 session is going and the interesting factors related to it being a virtual session this year. **LLM** Considine briefed Commissioners on the materials in the packet. He also briefed them on the addendum materials for SB 5212, sports wagering at card rooms/race tracks.

Commissioners voted unanimously for Washington State Gambling Commission (WSGC) to support HB 1022 in support of the Washington Horse Racing Commission.

Commissioners also voted unanimously that the WSGC should support budget proviso(s) necessary to extend the Problem Gambling Task Force and its final report and the problem gambling prevalence study until 2022.

Chair Sizemore asked for public comment.

Dora Smith, Chair of the Yakama Nation Gaming Commission addressed the commission and thanked them for their time. She said "Since the COVID 19 has set in our State I've not been able to attend any of the meetings and I thought I better sit in and find out the status of the sports wagering legislation and I didn't realize that Maverick had submitted another bill until I began to do research on my laptop and found it as an attachment. So, it was interesting to read it." She asked if LLM Considine would continue to keep her and the Yakama Nation in the loop as to the status and progress for the projected timeline. She continued to say, "I wanted to find out about the hundred-thousand-dollar license fee that is in that bill in the legislative press releases on the Washington State Gambling Commission website. It refers to the tribes having a \$500 000 license application fee for sports wagering and that's a huge difference." Chair Sizemore thanked Chair Smith for her comment and reminded everyone to seek information on bills and upcoming virtual hearing from their lobbyists or other entities. We have an open line of communication with the government to government relations. Director Trujillo thanked Chair Smith for participating today.

Commissioners discussed SB 5212, sports wagering for card rooms and horse racetracks. This bill would authorize retail and online sportsbooks for current card room and horse track licensees. The Commission is neutral on the bill but has concerns on the many technical issues within the bill and further review of the problem gambling funding mechanism.

LLM Considine reminded Chair Sizemore and commissioners that February 15 would be the first cutoff date so commissioners would have another opportunity to revisit SB 5212 before acting.

Commissioner Patterson said, "from the conversation today that the bill as is would not meet our standard of meeting both the five pillars and being constructed in a way for us to have a good regulatory framework to work from."

Commissioner King indicated that maybe the Commission should consider opposing the bill due to our concerns and that it's not technically sound. Discussion about this idea occurred and ultimately staying neutral was the preferred approach. However, LLM Considine and the Commissioners stated the position possibly should change if the bill gets out of committee without amending it to alleviate all of our concerns.

Chair Sizemore opened the floor for public comment. There was no more public comment.

Chair Sizemore reminded the commissioners and the public that the next virtual public meeting would be February 11, 2021 and to continue checking the website for the most current information.

The January meeting adjourned at 2:24 PM.



COMMISSION APPROVAL LIST (New Licenses & Class III Gaming Employees) February 2021

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Based upon the licensing investigations, staff recommends approving all new Licenses and Class III employees listed on pages 1 to 11.



HOUSE-BANKED PUBLIC CARD ROOM REPORT

Licensed and Operating		30			
	City	Commission Approval Date	License Expiration Date	Org#	License #
BLACK PEARL RESTAURANT & CARD ROOM	SPOKANE VALLEY	Jan 10, 2013	Sep 30, 2021	00-22440	67-00321
BUZZ INN STEAKHOUSE/EAST WENATCHEE	EAST WENATCHEE	Oct 10, 2002	Dec 31, 2021	00-11170	67-00183
CASINO CARIBBEAN	YAKIMA	Nov 14, 2019	Sep 30, 2021	00-24513	67-00342
CASINO CARIBBEAN	KIRKLAND	Nov 14, 2019	Sep 30, 2021	00-24512	67-00341
CHIPS CASINO/LAKEWOOD	LAKEWOOD	Apr 8, 1999	Dec 31, 2021	00-17414	67-00020
CLEARWATER SALOON & CASINO	EAST WENATCHEE	Feb 14, 2019	Dec 31, 2021	00-24296	67-00339
COYOTE BOB'S CASINO	KENNEWICK	Jul 10, 2009	Mar 31, 2021	00-21848	67-00282
CRAZY MOOSE CASINO II/MOUNTLAKE TERRACE	MOUNTLAKE TERRACE	Jul 10, 2009	Mar 31, 2021	00-21849	67-00283
CRAZY MOOSE CASINO/PASCO	PASCO	Jul 10, 2009	Mar 31, 2021	00-21847	67-00281
FORTUNE CASINO - RENTON	RENTON	Jan 8, 2015	Sep 30, 2021	00-23339	67-00327
FORTUNE CASINO - TUKWILA	TUKWILA	Oct 8, 2015	Jun 30, 2021	00-23465	67-00329
GOLDIE'S SHORELINE CASINO	SHORELINE	May 13, 1999	Dec 31, 2021	00-17610	67-00016
GREAT AMERICAN CASINO/EVERETT	EVERETT	Nov 12, 1998	Dec 31, 2021	00-19513	67-00194
GREAT AMERICAN CASINO/LAKEWOOD	LAKEWOOD	Aug 14, 2003	Jun 30, 2021	00-19258	67-00184
GREAT AMERICAN CASINO/TUKWILA	TUKWILA	Jan 15, 1998	Sep 30, 2021	00-12554	67-00012
IRON HORSE CASINO	AUBURN	Jan 9, 2003	Dec 31, 2021	00-19477	67-00192
JOKER'S CASINO SPORTS BAR & FIESTA CD RM	RICHLAND	Nov 12, 1998	Dec 31, 2021	00-15224	67-00006
LILAC LANES & CASINO	SPOKANE	Jul 12, 2007	Jun 30, 2021	00-21305	67-00267
MACAU CASINO	TUKWILA	Nov 14, 2019	Sep 30, 2021	00-24514	67-00344
MACAU CASINO	LAKEWOOD	Nov 14, 2019	Sep 30, 2021	00-24516	67-00345
NOB HILL CASINO	YAKIMA	Sep 12, 2001	Dec 31, 2021	00-13069	67-00173
PALACE CASINO LAKEWOOD	LAKEWOOD	Jan 14, 1999	Dec 31, 2021	00-16542	67-00028

Compiled by WSGC Revised 1/26/2021

Licensed and Operating					
	City	Commission Approval Date	License Expiration Date	Org#	License #
PAPAS CASINO RESTAURANT & LOUNGE	MOSES LAKE	Aug 13, 1998	Jun 30, 2021	00-02788	67-00004
RIVERSIDE CASINO	TUKWILA	Aug 14, 2003	Jun 30, 2021	00-19369	67-00187
ROMAN CASINO	SEATTLE	Feb 10, 2000	Mar 31, 2021	00-17613	67-00057
ROXY'S BAR & GRILL	SEATTLE	Nov 18, 2004	Jun 30, 2021	00-20113	67-00231
ROYAL CASINO	EVERETT	Sep 9, 2010	Jun 30, 2021	00-22130	67-00301
SILVER DOLLAR CASINO/MILL CREEK	BOTHELL	Sep 9, 2010	Jun 30, 2021	00-22131	67-00302
SILVER DOLLAR CASINO/RENTON	RENTON	Sep 9, 2010	Jun 30, 2021	00-22134	67-00305
SILVER DOLLAR CASINO/SEATAC	SEATAC	Sep 9, 2010	Jun 30, 2021	00-22128	67-00299

Licensed but Not Currently Operating					
	City	Commission Approval Date	License Expiration Date	Org#	License #
ALL STAR CASINO	SILVERDALE	Jan 14, 1999	Jun 30, 2021	00-18357	67-00058
CARIBBEAN CARDROOM	KIRKLAND	Nov 14, 2019	Sep 30, 2021	00-24515	67-00343
CLUB HOLLYWOOD CASINO	SHORELINE	Sep 9, 2010	Jun 30, 2021	00-22132	67-00303
EMERALD DOWNS	AUBURN	May 11, 2017	Mar 31, 2021	00-23814	67-00335
HAWKS PRAIRIE CASINO	LACEY	Jul 12, 2001	Jun 30, 2021	00-17579	67-00091
LANCER LANES/REST AND CASINO	CLARKSTON	Nov 13, 2008	Sep 30, 2021	00-21681	67-00276
LAST FRONTIER	LA CENTER	Feb 11, 1999	Sep 30, 2021	00-11339	67-00055
RC'S AT VALLEY LANES	SUNNYSIDE	Nov 16, 2017	Mar 31, 2021	00-16220	67-00336
SLO PITCH PUB & EATERY	BELLINGHAM	Aug 12, 1999	Jun 30, 2021	00-16759	67-00038
THE PALACE	LA CENTER	Apr 9, 1998	Jun 30, 2021	00-16903	67-00010
WILD GOOSE CASINO	ELLENSBURG	Apr 8, 2004	Dec 31, 2021	00-20009	67-00212
WIZARDS CASINO	BURIEN	Feb 11, 2010	Dec 31, 2021	00-21998	67-00287
ZEPPOZ	PULLMAN	Nov 13, 2008	Mar 31, 2021	00-18777	67-00209

Applications Pending					
	City	Commission Approval Date	License Expiration Date	Org#	License #
LUCKY DRAGONZ CASINO	SEATTLE			00-23001	67-00323

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ORGANIZATION NAME

LICENSE NUMBER PREMISES LOCATION

NEW APPLICATIONS

BINGO

FOE 00204 1208 N WENATCHEE AVE 00-00026 01-00756 WENATCHEE WA 98801

RAFFLE

FRENCH-AMERICAN SCHOOL OF PUGET SOUND 3795 E MERCER WAY

00-18361 02-08190 MERCER ISLAND WA 98040

LOPEZ CHILDREN'S CENTER PO BOX 867

00-24705 02-21149 LOPEZ WA 98261

MOUNT VERNON/SKAGIT ROTARY CHARITABLE ASSOCIAT PO BOX 2174

00-24706 02-21150 MT VERNON WA 98273

SOROPTIMIST INTERNATIONAL OF FRIDAY HARBOR PO BOX 2856

00-23450 02-09563 FRIDAY HARBOR WA 98250

ST MARY MAGDALEN SCHOOL 8615 7TH AVE SE 00-23232 02-09436 EVERETT WA 98208

YOUTH OUTDOORS UNLIMITED 1373 RD F 2

00-23086 02-09344 MOSES LAKE WA 98837

PUNCHBOARD/PULL-TAB COMMERCIAL STIMULANT

JOHNNY'S EMPIRE CLUB & PUB 8 00-24699 05-21699 E

845 VALLEY MALL PKWY EAST WENATCHEE WA 98802 **DATE: 01/26/2021** Page 2 of 11

PERSON'S NAME

LICENSE NUMBER

EMPLOYER'S NAME

PREMISES LOCATION

NEW APPLICATIONS

DISTRIBUTOR REPRESENTATIVE

CARROLL, DANIEL V

22-01295

NRT TECHNOLOGIES INC
LAS VEGAS NV 89118

DERHOUSOFF, DUSTIN D

NRT TECHNOLOGIES INC
LAS VEGAS NV 89118

MANUFACTURER REPRESENTATIVE

ALLEN, BRIAN S EVERI PAYMENTS INC 23-03151 LAS VEGAS NV 89113-2175

COOK, HEIDI C ARISTOCRAT TECHNOLOGIES INC

23-03146 LAS VEGAS NV 89135

DECOUX, WILLIAM E SCIENTIFIC GAMES
23-00940 LAS VEGAS NV 89119

FOSTER, CHRISTINE M EVERI PAYMENTS INC 23-02697 LAS VEGAS NV 89113-2175

GARCIA, PEEJAY M ARISTOCRAT TECHNOLOGIES INC

23-03149 LAS VEGAS NV 89135

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KLEIN, RICHARD M EVERI PAYMENTS INC 23-03150 LAS VEGAS NV 89113-2175

NESRELDIN, ESSAM F IGT

23-03148 LAS VEGAS NV 89113

RIEMER, WILLIAM D IGT

23-03147 LAS VEGAS NV 89113

SUBRAMANIAM, MUTHUKUMARAN SCIENTIFIC GAMES 23-03152 LAS VEGAS NV 89119

NON-PROFIT GAMBLING MANAGER

BROWN, DENNIS N FOE 01550

61-04743 CHEHALIS WA 98532

DATE: 01/26/2021 Page 3 of 11

PERSON'S NAME

LICENSE NUMBER

EMPLOYER'S NAME

PREMISES LOCATION

NEW APPLICATIONS

SERVICE SUPPLIER REPRESENTATIVE

INGABIRE, STACY
63-00953

MAVERICK WASHINGTON
KIRKLAND WA 98034

UNGER, LINDSEY R
63-00954

MAVERICK WASHINGTON
KIRKLAND WA 98034

WOODS, ARIEL L
63-00909

MAVERICK WASHINGTON
KIRKLAND WA 98034

CARD ROOM EMPLOYEE

BANKS, RHOHANA M 68-35914	В	ROXY'S BAR & GRILL SEATTLE WA 98126
BOLINGER, NATHAN L 68-35920	В	FORTUNE POKER RENTON WA 98057
CARTER, MICHAEL S 68-04548	В	MACAU CASINO TUKWILA WA 98188
CASTANEDA, CHARLES J 68-34552	В	JAMESTOWN SALOON ARLINGTON WA 98223
CASTILLO, ALMA L 68-35589	В	CASINO CARIBBEAN YAKIMA WA 98901
CHAMBERS, JABARI M 68-35892	В	ROMAN CASINO SEATTLE WA 98178
CHAU, BUNTHON C 68-35918	В	MACAU CASINO LAKEWOOD WA 98499-4457
FATUTOA, VITO B 68-35919	В	FORTUNE CASINO - TUKWILA TUKWILA WA 98168
GLOWEN, AUDRA L 68-35911	В	LILAC LANES & CASINO SPOKANE WA 99208-7393
HATLEY, LESA L 68-17470	В	FORTUNE CASINO - RENTON RENTON WA 98055
HOOD, DEWITT 68-32807	В	GREAT AMERICAN CASINO/LAKEWOO LAKEWOOD WA 98499
HURST, DUSTIN K 68-35922	В	JOKER'S CASINO SPORTS BAR & FIEST RICHLAND WA 99352-4122

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PERSON'S NAME LICENSE NUMBER EMPLOYER'S NAME
PREMISES LOCATION

NEW APPLICATIONS

CARD ROOM EMPLOYEE

JONES, ARTHUR 68-35908	В	FORTUNE CASINO - RENTON RENTON WA 98055
JULIAN, TITO A 68-25627	В	MACAU CASINO TUKWILA WA 98188
LANCASTER, AMBER L 68-35912	В	COYOTE BOB'S CASINO KENNEWICK WA 99336
LEE, CHENG K 68-25199	В	ROMAN CASINO SEATTLE WA 98178
LEE, JOAN 68-35909	В	ROMAN CASINO SEATTLE WA 98178
SHARP, ERIKA J 68-35915	В	PALACE CASINO LAKEWOOD LAKEWOOD WA 98499-8434
UOK, RUTHANAK 68-35916	В	CHIPS CASINO/LAKEWOOD LAKEWOOD WA 98499
WHITE, ROBERT J 68-35913	В	ROXY'S BAR & GRILL SEATTLE WA 98126

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PERSON'S NAME LICENSE NUMBER

NEW APPLICATIONS

CLASS III GAMING EMPLOYEE

CHEHALIS CONFEDERATED TRIBES

BURGESS, MIRANDA C MCGILL, RICHARD M

69-49584 69-49519

SANCHEZ, STORMIE A

69-36699

COLVILLE CONFEDERATED TRIBES

ALVAREZ, JOSE A BALLESTEROS, JESSILEE I

69-49645 69-39338

FAUST, TAYLOR J RAMSEY, SAMANTHA L

69-49644 69-39801

SMITH, SIVILA J

69-49674

COWLITZ INDIAN TRIBE

AH-YEK, KIARA M BOUCHARD, CARIN R

69-47917 69-49590

KALISPEL TRIBE

AZURE, EUGENE H JR BLATCHFORD, SHARON T

69-49574 69-31942

BONNEVILLE, MITCHELL J BOWMAN, KATIE A

69-49578 69-30187

CATRON, KAYLEE A GAMEZ, ELANI A

69-49630 69-49629

JELENIOWSKI, WHITNEY M KILAYKO, MITCHELL L

69-49575 69-49643

DATE: 01/26/2021 Page 6 of 11

PERSON'S NAME

CERTIFICATION / ELIGIBILITY NUMBER

NEW APPLICATIONS

CLASS III GAMING EMPLOYEE

KALISPEL TRIBE

MCCAUGHEY, SKYLYNNE M MOORE, ERIN D

69-49607 69-49679

NETZ, NATHAN L PARKS, DANIEL C

69-49608 69-36978

POLYAK, GEORGE J SEARLS, DRU F

69-49678 69-49576

SERRANO, ANGELA N VILLANUEVA, SKYLER D

69-49631 69-49577

LUMMI NATION

CONLAN, JUSTIN W NEVINS, JACOB B

69-49623 69-49599

REVEY, FARREN M RONK, DAULTON R

69-49620 69-49646

WILLIAMS, JOSHUA D WILLIAMS, TREVIN A

69-49622

MUCKLESHOOT INDIAN TRIBE

CROSS, JAMES M JR DELA VEGA KABAMBA, MELISSA B

69-49625 69-44459

ERICKSON, GINA R KRUEGER, MICHAEL A

69-49568 69-49626

MOORE, WENDY S OLSEN, MELISSA R

69-49572 69-49573

NISQUALLY INDIAN TRIBE

DURST, DAVID C RED FISH, NATHANIEL P

69-49158 69-49594

DATE: 01/26/2021 Page 7 of 11

PERSON'S NAME

CERTIFICATION / ELIGIBILITY NUMBER

NEW APPLICATIONS

CLASS III GAMING EMPLOYEE

NISQUALLY INDIAN TRIBE

RUN, MIRIAM SCOTT, STEPHANIE J

69-40443 69-49569

STYF, CYANNE N ZACHARCZYK, SARA O

69-49596 69-49595

PORT GAMBLE S'KLALLAM TRIBE

DECOTEAU, SIERRA K HAM, BELINDA P

69-49506 69-49600

WION, TIFFANY M

69-15315

PUYALLUP TRIBE OF INDIANS

ALANO, LESTER J AVILA, RYAN G

69-49562 69-49604

BARKER, HOLLI J BARNETT, JOHN E

69-49587 69-49601

BOYD, DEONSHA BRITTEN, MICHAEL T

69-49669 69-49639

CHANEY, EUGENE R COATES, NICHOLAS A

69-49635 69-49632

COMRAS, RYAN M CROWNHART, SUZANNE-NICHELLE S

69-49609 69-49602

DELA CRUZ, ROVELYN S FAGAAUTAU, ADLEY L

69-49610 69-49649

FAULKNER, VERONICA H GORE, CODY N

69-49650

DATE: 01/26/2021 Page 8 of 11

PERSON'S NAME

CERTIFICATION / ELIGIBILITY NUMBER

NEW APPLICATIONS

CLASS III GAMING EMPLOYEE

PUYALLUP TRIBE OF INDIANS

HAYES, BENJAMIN J JORDAN, DAMIEN E

69-37261 69-49672

LOPEZ, JAIME LOWER, MELANIE C

69-49603 69-49684

MCCANE, YAN D MCCARTY, JENNIFER R

69-49673 69-49586

MCDANIELSSHEARS, TAYLOR C MEACH, RY 69-49638 69-49682

MUNOZ, DANIEL J PABLO, KROY V

69-49564 69-49570

PETERS, TYLER D PUTH, SUNNY B

69-49683 69-49565

RODWELL, CHARLES W ROMERO-PEREZ, MICHAEL R

69-49611 69-49571

STEPHENS, ROBERT L III STEWART STARR, ELLIS M

69-49589 69-49648

TEVIS, PATRICK K THURMON, TROY

69-49633 69-49588

WHITE, GIOVONNI E WOODARD, RYAN M

69-49670 69-49598

YAMBAO, MARILOU Y

69-49563

QUINAULT NATION

PURDY, VERONICA C

69-49497

DATE: 01/26/2021 Page 9 of 11

PERSON'S NAME

CERTIFICATION / ELIGIBILITY NUMBER

NEW APPLICATIONS

CLASS III GAMING EMPLOYEE

SKOKOMISH TRIBE

MANTESTA, GERARD J 69-49597

SNOQUALMIE TRIBE

PROCK, JENNIFER M 69-16340

SPOKANE TRIBE

FERGUSON, JEFFREY T MEYER, RYAN M

69-49538 69-49628

RUEPPEL, STEPHEN P SKENANDORE, THOMAS C

69-49619 69-20455

SQUAXIN ISLAND TRIBE

CARROLL, JASON S HO, TAM D 69-49618 69-49553

LENTES, RICHARD E III LUTTRELL, FOREST R

69-49529 69-49621

SMITH, MARVIN L JR TINNERSTET, JAY L

69-49552 69-49530

STILLAGUAMISH TRIBE

BIZYAYEV, VICTOR I BRADLEY, KAELYNN C

69-49591 69-49605

BROCK, ERIN M THOMAS, LUKE D

69-49655 69-49606

WARE, IAN N 69-49624 **DATE: 01/26/2021** Page 10 of 11

PERSON'S NAME

CERTIFICATION / ELIGIBILITY NUMBER

NEW APPLICATIONS

CLASS III GAMING EMPLOYEE

SUQUAMISH TRIBE

VIGNOLO, JOSHUA A 69-49547

SWINOMISH INDIAN TRIBAL COMMUNITY

CONTA, AMEDEO A 69-49566

THE TULALIP TRIBES

ALVARADO, BAOYEN T ATKINS, SARAH L

69-47296 69-07205

BEKELE, MAKDA T ELLIS, RALPH O II

69-45678 69-40106

FULTON, URIAH A GEORGE, CHERLYNN

69-44687 69-49617

JENSEN, CRYSTAL L MAURER, DAVID J

69-46335 69-39119

NUNLEY, SCOTT M QUIMZON, PATRICK C

69-11825 69-23969

SCOTT, GREGORY A WILKERSON, PHILIP V

69-49627 69-47104

UPPER SKAGIT INDIAN TRIBE

KING, MICHAEL B 69-40547

YAKAMA NATION

BLODGETT, SOPHIE E CASTELLANOS, KATHYA S

69-49583

DATE: 01/26/2021 Page 11 of 11

PERSON'S NAME

CERTIFICATION / ELIGIBILITY NUMBER

NEW APPLICATIONS

CLASS III GAMING EMPLOYEE

YAKAMA NATION

EYLE, ARLITA S FLORES ALVARADO, AZUCENA

69-49567 69-49634

GUERRA, JOSE H HERNANDEZ, FRANK

69-45497 69-49582

NASH, FORREST G PUYETTE, RACHEL J

69-47829 69-32100

ROCKEY, DANIELLE E

69-49581

"Protect the Public by Ensuring that Gambling is Legal and Honest"

January 26, 2021

TO: COMMISSIONERS EX OFFICIO MEMBERS

Bud Sizemore, Chair Senator Steve Conway
Julia Patterson, Vice Chair Senator Jeff Holy

Alicia Levy Representative Brandon Vick Lauren King Representative Shelly Kloba

FROM: Jennifer LaMont, Agent in Charge

Licensing Unit

SUBJECT: House-Banked Card Room Summary of Activity Fiscal Year Ended 2019

Fiscal Year 2019 Information

During the year ended December 31, 2019, there were 44 licensed house-banked card rooms. As of the date of this memo, one house-banked card room failed to submit their financial statements. Of the 43 that submitted their financial statements, 34 licensees reported a net income between \$3,761,690 and \$46,000; nine licensees reported net losses between (\$18,916) and (\$733,000).

Financial statements are prepared on the assumption that the business is a *going concern*, meaning that it will continue in operation for the foreseeable future. An auditor or reviewer who concludes that substantial doubt exists with regard to the going concern assumption is required to issue an opinion reflecting this concern. Of the 43 licensees that reported for year ended in 2019, two (representing 4.7%) had a going concern issue reflected in their financial statement report. Of the 45 licensees that reported for year ended in 2018, two (representing 4.4%) had a going concern issue reflected in their financial statement report.

The following is a comparison between 2018 and 2019.

		2018	2	019
	#	%	#	%
Licensees with positive Net Income	33	73%	34	79%
Licensees with Net Losses	12	27%	9	21%
Total	45	100%	43	100%

Range of Net Income	\$151,394 to \$5,164,902	\$46,000 to \$3,761,690
Range of Net Loss	(\$17,947) to (\$2,490,908)	(\$18,916) to (\$733,000)
# of Case Reports Written	3	4

Special Agents from the Licensing Unit have reviewed all the financial statements that were submitted. This year, the Unit initiated four case reports. These case reports were for failure to report loans and failure to submit financial statements.

Eight house-banked card room licensees reported leasing their premises from a party with like ownership. Twenty-one reported leasing their premise from an entity without any like ownership. Fourteen house-banked card room licensees own their premises.

		Annual Lease		
Premise Ownership Status	Number	Low	High	Average
Related Party Premises Ownership	8	\$24,000	\$964,000	\$407,939
No Related Party Premises Ownership	21	\$92,040	\$850,588	\$319,484
Own Their Premises	14	N/A	N/A	N/A

For fiscal year ended 2019, 43 house-banked card rooms submitted their financial statements compared to 45 for 2018. As of the date of this memo, the following changes have occurred with the house-banked card room licensees that reported for 2019:

- Two house-banked card rooms, Aces Casino Entertainment and Lucky 21, stopped operating and let their license lapse.
- One house-banked card room, The Getaway Casino, changed to a nonhouse-banked card room.

Background

According to WAC 230-15-740, all house-banked card game licensees must submit financial statements within 120 days following the end of their business year. Licensees are allowed a one-time, 60-day extension if needed, and the majority of the financial statements are received on or about June 30 of each year. Due to the COVID-19 pandemic, licensees were automatically extended the additional 60 days.

The type of financial statement licensees must submit is dependent upon the gross receipts from the card room:

¹Some licensees do not have a fiscal year-end date of December 31.

Commissioners and Ex Officio Members January 26, 2021 Page 3 of 3

Gross Receipts for Fiscal Year End 2019

Type of Financial Statements Required

Over \$6 million
Less than \$6 million but more than \$1 million
Less than \$1 million

Audit Review Compilation

Licensees are required to have the financial statements prepared by an independent, certified public accountant licensed by the Washington State Board of Accountancy and they must be prepared in accordance with generally accepted accounting principles, including all required footnotes or disclosures. The licensee is also required to report gross revenues for each licensed activity separately and present comparative statements.

In 2002, we began summarizing and posting on our website the financial statement information we collected from the house-banked card rooms. The financial statement summary provides users with the gross card room revenue as well as the overall net income or loss of the business.

The type of legal entity a licensee is (i.e. sole proprietor, corporation or LLC) will impact how some costs are recorded to determine the overall business's net income or loss. This means that you cannot necessarily compare the licensees in terms of their net income or loss reported based on similar gross receipt levels. For example, some licensees record an owner's salary as expenses while some owners take owner draws, which does not impact the net income or loss.

Attachment

Summary of House-Banked Card Room Financial Statements For the Fiscal Years Ending in 2019 (Sorted by Licensee Net Income or (Loss))

			2019 REVI	EN	UES						
			Card Room	_	Other		Total		Total		Net Income
			Revenue	-	Revenue		Revenue		Expenses		or (Loss)
Licensee	City		(1)		(2)				(3)		[4]
FORTUNE CASINO - RENTON	Renton	\$	12,771,376	\$		\$	15,199,322	\$	11,437,632		3,761,690
GREAT AMERICAN CASINO/EVERETT	Everett	\$	5,477,000		1,335,000	\$	6,812,000	\$	3,719,000		3,093,000
RIVERSIDE CASINO	Tukwila	\$	13,411,690	\$	3,972,412	\$	17,384,102	\$		\$	2,877,701
CRAZY MOOSE CASINO/PASCO	Pasco	\$	4,623,000		1,274,000	\$	5,897,000	\$	3,799,000	\$	2,098,000
GREAT AMERICAN CASINO/TUKWILA	Tukwila	\$	4,373,000		1,327,000	\$	5,700,000	\$	4,123,000	\$	1,577,000
BUZZ INN STEAKHOUSE/EAST WENATO		\$	3,585,898		2,753,824	\$	6,339,722	\$	4,896,117		1,443,605
GOLDIE'S SHORELINE CASINO	Shoreline	\$	9,299,337	\$	2,283,479	\$	11,582,816	\$	10,142,229	\$	1,440,587
COYOTE BOB'S	Kennewick	\$	2,769,000	\$	550,000	\$	3,319,000	\$	2,153,000	\$	1,166,000
CASINO CARIBBEAN/KIRKLAND	Kirkland	\$ \$	2,176,000	\$	321,000	\$	2,497,000	\$	1,531,000	\$	966,000
CHIPS CASINO/LAKEWOOD	Lakewood	\$ \$	8,206,001	\$	1,689,201	\$	9,895,202	\$	8,954,789	\$	940,413
SLO PITCH PUB & EATERY	Bellingham	\$ \$	2,703,331			\$	5,220,852	\$	4,398,886	\$	821,966
JOKER'S CASINO SPORTS BAR & FIEST.		Ф \$	2,626,606	\$ \$	3,608,987	\$ \$	6,235,593 5,678,151	\$ \$	5,491,377	\$ \$	744,216 735,864
HAWKS PRAIRIE CASINO	Lacey	э \$	4,580,299 2,249,000	\$	1,097,852 498,000	\$ \$		э \$	4,942,287	э \$	678,000
CRAZY MOOSE CASINO/MOUNTLAKE TE PALACE CASINO/LAKEWOOD	Lakewood	\$ \$	5,609,378	\$	1,945,468	\$	2,747,000 7,554,846	э \$	2,069,000 6,940,225	Ф \$	614,621
CASINO CARIBBEAN/YAKIMA	Yakima	\$	1,247,000	\$	570,000	\$	1,817,000	\$	1,206,000	\$	611,000
ROMAN CASINO	Seattle	\$	6,378,000	\$	1,998,000	\$	8,376,000	\$	7,786,000	\$	590,000
SILVER DOLLAR CASINO/SEATAC	SeaTac	\$	2,471,000		1,067,000	\$	3,538,000	\$	3,046,000	\$	492,000
THE PALACE/LACENTER	LaCenter	\$	10,148,059	\$	2,465,034	\$	12,613,093	\$	12,169,503	\$	443,590
SILVER DOLLAR CASINO/MILL CREEK	Mill Creek	\$	1,987,000	\$	491,000	\$	2,478,000	\$	2,057,000	\$	421,000
CARIBBEAN CARDROOM	Kirkland	\$	666,000	\$	217,000	\$	883,000	\$	513,000	\$	370,000
BLACK PEARL RESTAURANT & CARD RO		\$	4,410,588	\$	770,151	\$	5,180,739	\$	4,848,489	\$	332,250
LILAC LANES & CASINO	Spokane	\$	2,129,526	\$	1,992,582	\$	4,122,108	\$	3,804,991	\$	317,117
MACAU CASINO/LAKEWOOD	Lakewood	\$	1,286,000	\$	332,000	\$	1,618,000	\$	1,326,000	\$	292,000
ALL STAR CASINO	Silverdale	\$	3,696,459	\$	4,769,425	\$	8,465,884	\$	8,187,599	\$	278,285
FORTUNE CASINO - TUKWILA	Tukwila	\$	6,109,811	\$	1,592,286	\$	7,702,097	\$	7,438,280	\$	263,817
GREAT AMERICAN CASINO/LAKEWOOD	Lakewood	\$	2,654,000	\$	873,000	\$	3,527,000	\$	3,275,000	\$	252,000
MACAU CASINO/TUKWILA	Tukwila	\$	858,000	\$	593,000	\$	1,451,000	\$	1,260,000	\$	191,000
LANCER LANES RESTAURANT AND CAS	SI Clarkston	\$	884,893	\$	930,819	\$	1,815,712	\$	1,628,804	\$	186,908
RC'S AT VALLEY LANES	Sunnyside	\$	562,497	\$	680,402	\$	1,242,899	\$	1,077,181	\$	165,718
ZS RESTAURANT AT ZEPPOZ	Pullman	\$	1,060,664	\$	2,544,866	\$	3,605,530	\$	3,443,638	\$	161,892
NOB HILL CASINO	Yakima	\$	2,732,277	\$	1,434,401	\$	4,166,678	\$	4,048,789	\$	117,889
ROYAL CASINO	Everett	\$	1,732,000	\$	580,000	\$	2,312,000	\$	2,223,000	\$	89,000
SILVER DOLLAR CASINO/RENTON	Renton	\$	2,568,000	\$	891,000	\$	3,459,000	\$	3,413,000	\$	46,000
ROXY'S BAR & GRILL	Seattle	\$	3,136,985	\$	2,485,313	\$	5,622,298	\$	5,641,214	\$	(18,916)
CLEARWATER SALOON & CASINO	Wenatchee	\$	1,530,662	\$	575,742	\$	2,106,404	\$	2,144,591	\$	(38,187)
PAPAS CASINO RESTAURANT & LOUNG		\$	2,095,295	\$	4,774,916	\$	6,870,211	\$	6,955,653	\$	(85,442)
ACES CASINO ENTERTAINMENT	Spokane	\$	1,036,849	\$	26,855	\$	1,063,704	\$		\$	(89,264)
WILD GOOSE CASINO	Ellensburg	\$	646,492	\$	263,549	\$	910,041	\$	1,003,502		(93,461)
LAST FRONTIER	LaCenter	\$	9,436,279	\$	1,384,266	\$	10,820,545	\$	10,977,455		(156,910)
CLUB HOLLYWOOD CASINO	Shoreline	\$	1,873,000	\$	616,000	\$	2,489,000	\$	2,759,000	\$	(270,000)
EMERALD DOWNS	Auburn	\$	716,774	\$	490,049	\$	1,206,823	\$,,-	\$	(273,755)
WIZARDS CASINO	Burien	\$	275,000	\$	360,000	\$	635,000	\$	1,368,000	\$	(733,000)

NOTE: House-banked card room licensees must submit financial statements to the commission within 120 days after the end of their fiscal year. The financial statements include all gambling and non-gambling revenues and expenses of the licensee.

- (1) Card Room Revenue is the gross revenue from the card room activity only. No other gambling activity revenues are included.
- (2) Other Revenue is all revenues earned by the licensee other than from the card room, as defined above. This may include revenues from pull tabs, amusement games, food, beverage, and any other services/activities provided by the licensee.
- (3) Total Expenses are all the expenses incurred by the licensee to operate their business during the fiscal year. Expenses may include such items as cost of sales, advertising, wages, utilities, depreciation, interest expenses, taxes, and Federal Income Tax Provisions.
- (4) Net loss may include impairment of goodwill and loss on disposal of discontinued operations; net income may include debt forgiveness and gain on deconsolidation.

(5) Average Net Income (Net Loss) of those reporting:	Average		#	%
Net Income	\$	840,592	34	79%
Net Loss	\$	(195,437)	<u>9</u>	<u>21%</u>
Combined	\$	623,749	43	100%

⁽⁶⁾ This report is merely a summary of the financial information reported to us. The actual financial statements, footnotes, and auditor's report are an integral part of this information.

Staff Proposed Rule-Making



WAC 230-11-025- Bundling and selling tickets at a discount. WAC 230-11-055- Authorized alternative drawing formats.

February 2021 – Final Action December 2020 – Discussion & Possible Filing January 2020 – Initiate Rule-Making

Tab 2: FEBRUARY 2021 Commission Meeting Agenda.

Statutory Authority 9.46.070

Who Proposed the Rule Change?

Washington State Gambling Commission Staff

Background

Bold = Changes made after December 2020 Commission meeting.

At the January 2020 meeting, Commissioners initiated rule-making for raffles, specifically for staff to continue their review of raffle rules for bundling and selling tickets at a discount, alternative drawing formats, and progressive raffles. After thorough review, staff determined rules for progressive raffles are not needed at this time. Staff brought draft language to the Commissioners for their review at the December 2020 meeting. This language is before you today for final action and looks to amend:

- WAC 230-11-025- Bundling and selling tickets at a discount, to allow additional discount levels, and
- WAC 230-11-055- Authorized alternative drawing formats, to authorize two additional alternative drawing formats.

At the October 2019 Commission meeting, staff provided a raffle work session for the Commission. As part of that presentation, staff made some recommendations for potential rule changes. The Commission asked staff to prepare a summary of those recommendations.

Gambling Commission staff have been seeking input from stakeholders and staff regarding potential rule changes that could be proposed to assist nonprofit organizations. After discussing some of the obstacles nonprofits face when conducting raffles, staff proposes amending the following rules in regards to:

- Alternative drawing formats, and
- Bundling and selling tickets at a discount.

Staff also proposes adopting rules in regards to progressive raffles, such as "joker poker".

Attachments:

- WAC 230-11-025
- WAC 230-11-055
- Stakeholder Feedback

Stakeholder Outreach and Feedback

The proposed changes were made based on discussions with nonprofit organizations regarding obstacles they face when conducting raffles. Draft language was sent out to all organizations who hold a license to conduct raffles in the state on November 5, 2020. **Draft language was filed with the Office of the Code Reviser and published in the Washington State Register (WSR 21-02-070) and posted on our agency website.** No further comments have been received.

Staff Recommendation

31 days after filing with the Office of the Code Reviser – expected on or about March 16, 2021.

AMENDATORY SECTION (Amending WSR 06-20-040, filed 9/26/06, effective 1/1/08)

- WAC 230-11-025 Bundling and selling tickets at a discount. (1) Licensees may put tickets together in a bundle and sell them at a discount <u>level</u> if they:
- (a) Create the discount ((plan)) <u>levels</u> before selling any raffle tickets; and
- (b) Do not change the discount $((\frac{plan}{plan}))$ <u>levels</u> during the raffle; and
- (c) Make single nondiscounted tickets available to all participants; and
- (d) Use $((\frac{\text{only one}}{\text{one}}))$ up to three discount $((\frac{\text{plan}}{\text{plan}}))$ levels for each raffle; and
- (2) Booklets of bundled discounted tickets must contain the number of tickets named in the discount ((plan)) levels; and
- (3) Licensees must not remove tickets from a booklet to sell them individually; and
- (4) Each booklet of bundled tickets must have the following information printed on the cover:
 - (a) A description of the discount ((plan)) levels; and
 - (b) The number of tickets in the booklet; and
 - (c) The total cost of the booklet; and
 - (d) A consecutive number; and
- (5) Licensees must establish controls and accounting procedures necessary to determine gross gambling receipts from ticket sales.

AMENDATORY SECTION (Amending WSR 13-19-056, filed 9/16/13, effective 10/17/13)

WAC 230-11-055 Authorized alternative drawing formats. Except for enhanced raffles, licensees may use the following types of alternative drawing formats or similar random selection processes:

((Mock races.))

(1) Mock races. The licensee sells participants consecutively numbered tickets that identify a specific corresponding numbered mock animal(s), ball(s), or other similar object(s) that can use natural elements to move the objects (water, gravity, wind) in a race. All objects must be identical in weight, size, and shape, to have an equal opportunity to win. The licensee must release all objects simultaneously at a start line. The first numbered object to cross the finish line wins.

((Poker runs.))

(2) <u>Poker runs.</u> The licensee sells participants consecutively numbered tickets or poker tally sheets to participants. Participants travel a predetermined course with predetermined drawing stations (typically five drawing stations). At each drawing station, participants draw one playing card for each ticket purchased. Station attendants must verify the card drawn and record the card value on the poker ticket tally sheet. After all participants have completed the course, the participant with the best recorded poker hand wins.

((Ball drops.))

(3) <u>Ball drops.</u> The licensee sells participants consecutively numbered tickets that identify a specific corresponding numbered ball. All balls must be equal in size, weight, and shape, to have an equal opportunity to win. The licensee suspends all purchased numbered balls in the air and simultaneously releases them over a target zone. The ball, closest or first, to hit the predetermined target wins.

((Animal plops.))

(4) Animal plops. The licensee sells participants consecutively numbered tickets that identify a specific corresponding square on a numbered grid. The licensee releases the animal into the grid area until the animal has completed its plop. The numbered square containing the plop wins.

((Multiple stage drawings.))

(5) <u>Multiple stage drawings</u>. The licensee sells participants consecutively numbered tickets. The licensee uses multiple drawing phases to eliminate participants until the licensee declares the remaining ticket holder(s) the winner(s). The licensee may use second element of chance plans as long as the plans meet the criteria set out in WAC 230-11-060.

((Bucket raffles.))

(6) <u>Bucket raffles.</u> The licensee sells participants consecutively numbered tickets. Participants place their tickets into any number of separate buckets or other receptacles for separate prizes. We consider the multiple drawings one single raffle. If licensees use different tickets for each receptacle, we consider each drawing an individual raffle.

((Calendar raffles.))

- (7) <u>Calendar raffles.</u> The licensee sells participants consecutively numbered calendars with removable stubs. The licensee places all sold calendar stubs into the drawing receptacle. On predetermined dates identified on the calendar, the licensee conducts drawings. The licensee places all winning stubs back into the drawing receptacle for future drawings.
- (8) Heads/tails raffles. The licensee sells participants consecutively numbered tickets. Every participant who purchased a ticket stands up and places their hands on either their head or their tail. The licensee then flips a coin to determine heads or tails. Participants who selected the losing outcome (heads or tails) must sit down. The process is repeated until there is only one participant standing and they win the prize.
- (9) Number raffles. The licensee sells participants consecutively numbered tickets. The participants select a number from a spot or square on a grid or from a list of numbers. The licensee then draws a number(s) that corresponds to the numbers on the grid or list to determine the winner(s).

[2] OTS-2835.1

Laydon, Ashlie (GMB)

From: Kestell, Anna M. <AKESTELL@spokanecounty.org>

Sent: Monday, November 9, 2020 12:35 PM

To: Laydon, Ashlie (GMB)

Subject: RE: Question re: raffles

This message has originated from an External Source. Please use caution when opening attachments, clicking links, or responding to this email. Contact your desktop support or IT security staff for assistance and to report suspicious messages.

Yes, thank you. I appreciate your clarification. Anna

Anna Kestell Education Coordinator Food Preservation/Safety

WSU Extension, Spokane County 222 N Havana, #205 Spokane WA 99202-4799

Email: akestell@spokanecounty.org

Phone 509-477-2195 Fax 509-477-2087

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From: Laydon, Ashlie (GMB) [mailto:ashlie.laydon@wsgc.wa.gov]

Sent: Monday, November 09, 2020 12:34 PM

To: 'ANNA.KESTELL@WSU.EDU' <ANNA.KESTELL@WSU.EDU>

Subject: Question re: raffles

Hello Anna,

I received your comment through our website:

Select a Topic: Staff-Proposed Rule Change: Raffles

Name: Anna Kestell

Organization: WSU Spokane County Extension 4-H

Comments: WAC 230-11-055 (9) Number Raffle. I am not understanding this raffle. It reads to me as the client buys a ticket to pick a number. Number is drawn by licensee to determine winner. Why? Is this like the animal plop...where many people can select from a grid and share the prize?

I checked in with staff and our understanding of how this type of raffle works is that after buying a ticket, the participant gets to select the number they want from a predetermined population of numbers or squares (1-500). Then the licensee draws a number or numbers from that population of numbers to determine the winner(s).

The participant gets to select their "lucky" number(s) on the board- one person per number or square- similar to how a sports board operates.

Does this help?

Ashlie Laydon

Rules Coordinator | Legal and Records Division Washington State Gambling Commission P.O. Box 42400 | Olympia, WA 98504-2400











From: <u>foe3158sec@rainierconnect.com</u>

To: <u>Laydon, Ashlie (GMB)</u>

Subject: RE: Washington State Gambling Commission- Notice of Rule-Making

Date: Monday, November 9, 2020 3:46:04 PM

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Thank you Ashlie,

I think I got it. The bundling was what I was really questioning... What we do for second place prizes is that if we have a drawing, or if we are playing queen of hearts after drawing the winner we will draw a consolation prize. I thought we had to do that... but we will continue as it is fun!

Thanks again for explaining.. Christine King

Hello,

I checked in with staff on your questions below.

You can sell tickets individually or bundle tickets, which is already permitted under current rules. The proposed change would allow the option for more ways to bundle tickets.

I am unsure what you mean by second place prizes. Can you clarify your question?

Thank you,

Ashlie

From: foe3158sec@rainierconnect.com Sent: Friday, November 6, 2020 9:34 AM

To: Laydon, Ashlie (GMB)

Subject: Re: Washington State Gambling Commission- Notice of Rule-Making

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Sooooo I am guessing that this means that we no longer need to do the 2nd place prizes? when someone doesn't win. and that we can bundle tickets now like 1dollar ea or 6 for 5dollar? Guess I am just needing clarification. Thank you so much.

Good afternoon,

You are receiving this email because your email address is associated with a license to conduct raffles in the state of Washington. If you have received this email in error, please

disregard it or feel free to contact me so that I can have the information in our system updated.

In October 2019, staff held a raffle work session with the Commissioners. As part of this presentation, staff made some recommendations for potential rule changes based on discussions they've had with nonprofit organizations regarding some of the obstacles faced when conducting raffles. In January 2020, the Commissioners initiated rule-making to consider amending alternative drawing formats and bundling and selling tickets at a discount.

Attached is draft language for your review which proposes to amend the following:

- * WAC 230-11-025- Bundling and selling tickets at a discount; to allow additional discount levels, and
- * WAC 230-11-055- Authorized alternative drawing formats; to authorize two additional alternative drawing formats.

If you would like to provide feedback on this draft language, you may do so by emailing me directly at ashlie.laydon@wsgc.wa.gov or through our website. Please provide feedback by close of business on Tuesday, December 1, 2020 if possible. Feel free to contact me by email if you have any questions.

Thank you,

Ashlie Laydon
Rules Coordinator | Legal and Records Division
Washington State Gambling Commission
P.O. Box 42400 | Olympia, WA 98504-2400
* (360) 486-3473 | * ashlie.laydon@wsgc.wa.gov
[Image result for wa gambling commission]
[FB icon] [twitter icon] [instagram_2016_icon_email] [In-2C-21px-R]

From: <u>Jeff Brennan</u>
To: <u>Laydon, Ashlie (GMB)</u>

Subject: Re: Washington State Gambling Commission- Notice of Rule-Making

Date: Thursday, November 12, 2020 7:56:01 PM

Attachments: image005.png

image003.png

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Ashley - thanks so much for sharing this. Frankly, I like all of the changes! I definitely like the addition of the Heads/Tails raffle in section 8. I hope all the changes are accepted. Best regards to the staff for their input. Cheers - jeff

Jeff Brennan

<u>District 5030 Foundation Chair</u> <u>Rotary Club of Mill Creek</u>, President 2014-15 Rotary Academy Graduate 2013

----Original Message-----

Sent: Thu, Nov 5, 2020 3:02 pm

Subject: Washington State Gambling Commission- Notice of Rule-Making

Good afternoon,

You are receiving this email because your email address is associated with a license to conduct raffles in the state of Washington. If you have received this email in error, please disregard it or feel free to contact me so that I can have the information in our system updated.

In October 2019, staff held a raffle work session with the Commissioners. As part of this presentation, staff made some recommendations for potential rule changes based on discussions they've had with nonprofit organizations regarding some of the obstacles faced when conducting raffles. In January 2020, the Commissioners initiated rule-making to consider amending alternative drawing formats and bundling and selling tickets at a discount.

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questions.

Thank you,

Ashlie Laydon

Rules Coordinator | Legal and Records Division Washington State Gambling Commission P.O. Box 42400 | Olympia, WA 98504-2400



Protect the public by ensuring that gambling is legal and honest.









From: Jennifer Witherbee
To: Laydon, Ashlie (GMB)
Cc: Considine, Brian (GMB)

Subject: RE: Washington State Gambling Commission- Notice of Rule-Making

Date: Monday, November 9, 2020 9:00:59 AM

Attachments: image011.png

image013.png

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Thank you, Ashlie! I will reach out to him. Take care!

Jennifer Witherbee, Executive Director

Washington Apple Education Foundation

2900 Euclid Avenue, Wenatchee WA 98801

www.waef.org

(509) 663-7713 - office, (509) 679-8168-cell



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From: Laydon, Ashlie (GMB) <ashlie.laydon@wsgc.wa.gov>

Sent: Friday, November 6, 2020 1:39 PM

To: Jennifer Witherbee <jennifer.witherbee@waef.org> **Cc:** Considine, Brian (GMB) <bri> considine@wsgc.wa.gov>

Subject: RE: Washington State Gambling Commission- Notice of Rule-Making

Hello Jennifer,

Unfortunately, our state constitution (Article II, Section 24) prohibits all gambling unless it is authorized by the legislature. All authorized gambling can be found in our Gambling Act (chapter 9.46 RCW) and conducting raffles over the telephone or the internet is not authorized and likely expressly prohibited in the Gambling Act under RCW 9.46.240. In short, a change such as you are proposing below would need to be done by the Legislature.

If you would like to contact our Legal and Legislative Manager, Brian Considine, at brian.considine@wsgc.wa.gov, he would be happy to explain the legislative process to you.

Thank you,

Ashlie

From: Jennifer Witherbee < <u>jennifer.witherbee@waef.org</u>>

Sent: Friday, November 6, 2020 7:55 AM

To: Laydon, Ashlie (GMB) < <u>ashlie.laydon@wsgc.wa.gov</u>>

Subject: RE: Washington State Gambling Commission- Notice of Rule-Making

This message has originated from an External Source. Please use caution when opening attachments, clicking links, or responding to this email. Contact your desktop support or IT security staff for assistance and to report suspicious messages.

Dear Ashlie,

Thank you for sending this. Is there anything going on with discussions about loosening the methods of selling tickets to include telephone, mail or internet? We had to cancel our annual raffle this year because we weren't able to gather people together at the event where the raffle had been held traditionally.

Thank you!

Jennifer Witherbee, Executive Director Washington Apple Education Foundation 2900 Euclid Avenue, Wenatchee WA 98801 www.waef.org

(509) 663-7713 - office, (509) 679-8168-cell



<u>Get your Washington Apples License Plate!</u> Available Now!

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From: Laydon, Ashlie (GMB) <<u>ashlie.laydon@wsgc.wa.gov</u>>

Sent: Thursday, November 5, 2020 3:02 PM

Cc: Considine, Brian (GMB) < brian.considine@wsgc.wa.gov>

Subject: Washington State Gambling Commission- Notice of Rule-Making

Good afternoon,

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If you would like to provide feedback on this draft language, you may do so by emailing me directly at ashlie.laydon@wsgc.wa.gov or through our website. Please provide feedback by close of business on Tuesday, December 1, 2020 if possible. Feel free to contact me by email if you have any questions.

Thank you,

Ashlie Laydon

Rules Coordinator | Legal and Records Division Washington State Gambling Commission P.O. Box 42400 | Olympia, WA 98504-2400











 From:
 Laydon, Ashlie (GMB)

 To:
 "Jocelyn Wood"

 Cc:
 Considine, Brian (GMB)

Subject: RE: Washington State Gambling Commission- Notice of Rule-Making

Date: Tuesday, November 10, 2020 9:25:06 AM

Attachments: <u>image006.png</u>

image007.png image008.png image009.png image013.png image015.png

Hello Jocelyn,

Unfortunately, our state constitution (Article II, Section 24) prohibits all gambling unless it is authorized by the legislature. All authorized gambling can be found in our Gambling Act (chapter 9.46 RCW) and conducting raffles over the telephone or the internet is not authorized and likely expressly prohibited in the Gambling Act under RCW 9.46.240. In short, a change such as you are proposing below would need to be done by the Legislature.

If you would like to contact our Legal and Legislative Manager, Brian Considine, at brian.considine@wsgc.wa.gov, he would be happy to explain the legislative process to you.

Thank you,

Ashlie

From: Jocelyn Wood <JWood@washingtoncenter.org>

Sent: Tuesday, November 10, 2020 8:44 AM

To: Laydon, Ashlie (GMB) <ashlie.laydon@wsgc.wa.gov>

Subject: FW: Washington State Gambling Commission- Notice of Rule-Making

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Hi Ashlie,

Thanks for sending this.

The single biggest thing that would help us as a non-profit during the pandemic would be selling raffle tickets online. I don't see that covered, so assume that's not changing. But that would be the biggest help.

Thanks, Jocelyn

Jocelyn Wood, Development Director

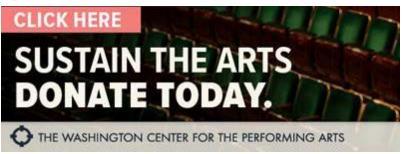
(360) 753-8585 x 103

(360) 489-8238 mobile

jwood@washingtoncenter.org

Want to meet? Schedule a time with me through Calendly.





From: Jill Barnes

Sent: Monday, November 9, 2020 2:59 PM

To: Chad Carpenter < <u>CCarpenter@washingtoncenter.org</u>>; Jocelyn Wood

<<u>JWood@washingtoncenter.org</u>>; Alyssa Bleckwehl <<u>ableckwehl@washingtoncenter.org</u>>

Subject: FW: Washington State Gambling Commission- Notice of Rule-Making

Thoughts?

From: Carrie Swindler

Sent: Friday, November 6, 2020 6:45 PM

To: Jill Barnes < <u>ibarnes@washingtoncenter.org</u>>

Subject: FW: Washington State Gambling Commission- Notice of Rule-Making

Did you get this email? I figure you're closer to how we handle raffles at this point so if you want to weigh in on their amendments, now is the time! ©

Carrie Swindler, Business Manager

360-753-8585 x 105

businessmanager@washingtoncenter.org

From: Laydon, Ashlie (GMB) [mailto:ashlie.laydon@wsgc.wa.gov]

Sent: Thursday, November 5, 2020 3:02 PM

Cc: Considine, Brian (GMB) < brian.considine@wsgc.wa.gov>

Subject: Washington State Gambling Commission- Notice of Rule-Making

Good afternoon,

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- WAC 230-11-055- Authorized alternative drawing formats; to authorize two additional alternative drawing formats.

If you would like to provide feedback on this draft language, you may do so by emailing me directly at ashlie.laydon@wsgc.wa.gov or through our website. Please provide feedback by close of business on Tuesday, December 1, 2020 if possible. Feel free to contact me by email if you have any questions.

Thank you,

Ashlie Laydon











From: <u>dan.heisel@watech.wa.gov</u> on behalf of <u>WSGC Web</u>

To: Rules Coordinator (GMB)

Subject: Request for Public Comment Submission from wsgc.wa.gov

Date: Monday, August 17, 2020 12:39:13 PM

Submitted on Monday, August 17, 2020 - 12:39pm Submitted by anonymous user: 73.83.235.160

Submitted values are:

Select a Topic: Staff-Proposed Rule Change: Raffles

Name: Robin Graham

Organization: Louisa Boren STEM K-8 PTA

Comments: Having to bundle / keep track and manage raffle tickets for a nonprofit event is a tedious process for a nonprofit. The rules should be straight forward, limited for organizations making small amounts on raffles, and

easier to report.

The results of this submission may be viewed at: https://wsgc.wa.gov/node/19/submission/1762



"Protect the Public by Ensuring that Gambling is Legal and Honest"

February 4, 2021

TO: COMMISSIONERS EX OFFICIO MEMBERS

Bud Sizemore, Chair Senator Steve Conway
Julia Patterson, Vice-Chair Senator Jeff Holy

Alicia Levy Representative Shelley Kloba Lauren King Representative Brandon Vick

FROM: Brian J. Considine, Legal and Legislative Manager

SUBJECT: February 2021 LEGISLATIVE UPDATE

We are already into the fourth week of the 2021 105-day session and are currently tracking about 95 bills. The following legislative cutoffs are between now and our March 11, 2021 Commission Meeting:

- Monday, February 15, 2021 Policy Committee Cutoff;
- Monday, February 22, 2021 Fiscal Committee Cutoff; and
- Tuesday, March 9, 2021 House of origin, Floor Cutoff.

Below is a summary of noteworthy bills we are currently tracking, including industry bills. I've also identified bills that you may wish to take action on under the possible legislation action item section.

Bills with Direct Gambling Industry Impacts (* are items you may want to take action on):

1. *SB 5212, Authorizing sports wagering at card rooms and racetracks (Bill and Fiscal Note Attached)

Senator King and Senator Liias's SB 5212 authorizes sports wagering at card rooms and state horse racetracks. The bill is similar to last year's bill (SB 6277) and is supported by Maverick Gaming. A Senate hearing on this bill occurs on February 4, 2021.

This bill would authorize retail and online sports wagering licenses for card rooms and horse race tracks in the state. The Gambling Commission is the primary state regulator; a 10% state tax is imposed; a \$100,000 initial licensing fee is established with annual fees to be set by the Commission; each licensee would be allowed to operate one online sportsbook; a sports integrity unit is created with additional integrity provisions put into law; and portions of licensing fees along with half of unclaimed winnings will fund problem gambling.

2. *HB 1469 and SB 5410, Relating to enhanced raffle procedures

Representatives Wicks and Vick's and Senators Stanford and King's HB 1469 and SB 5410 amend the Gambling Act's enhanced raffle statute, RCW 9.46.0323, to: (1) increase the grand prize value from \$5 million to \$10 million; (2) require the commission to report on these activities; and (3) remove the June 30, 2022 sunset clause.

There is no hearing on these bills at this time, but I expect a hearing on one or both bills during the week of our Commission Meeting.

Bills with Direct Gambling Industry Impacts (cont...):

3. SSB 5034, Concerning nonprofit corporations

Senator Pederson's bill seeks to modernize and re-codify the state's nonprofit corporations act that is the foundation for all of your nonprofit licensees. The bill was amended in committee but the amendments do not have any additional impact on the Gambling Act. The bill was passed out of the Senate Law and Justice Committee on January 21st, went to Rules, and now is on the Floor consent calendar.

Bills Supported by the Commission:

4. HB 1022, Relating to the Washington State Horse Racing Commission

Representative MacEwen's bill amends the Horse Racing Act to allow the Horse Racing Commission to receive money into the Horse Racing operating account to pay for agency salary, wages, and expenses. The House Commerce and Gaming Committee unanimously passed the bill out of Committee on January 21, 2021. The bill is currently in the House Appropriations Committee and must be passed out of this committee by the February 22nd cutoff.

5. Agency Budget Requests

We continue to talk with Legislators and budget staff about our three budget priorities: (1) extending the sports wagering loan until 2023; (2) extending the Problem Gambling Task Force until 2022; and (3) extending the prevalence study to 2023. Senate and House budgets likely will not be released for a few more weeks and we are still optimistic we can get these into one or both proposed budgets.

Bills with Law Enforcement Impacts:

6. <u>HB 1000</u>, establishing and expanding wellness, resiliency, and mental health support for law enforcement officers.

Representative Maycumber's bill seeks to establish a program to support behavioral health improvement and suicide prevention efforts for law enforcement officers. It also authorizes WASPC to establish three pilot programs to support behavioral health improvement and suicide prevention efforts for law enforcement officers. Programs are subject to appropriations during this biennium.

7. <u>HB 1054, Establishing requirements for tactics and equipment used by peace officers.</u>

Representative Johnson's bill prohibits a law enforcement officer from using a list of items or actions and modifies certain Criminal Justice Training Commission training requirements. This bill does not appear to cover the Gambling Commission or activities typically part of our special agents' job duties. However, we will continue to monitor this bill if it moves through the legislature to ensure it is not amended to add something that could negatively impact the agency.

8. <u>HB 1082/SSB 5051, Concerning state oversight and accountability of peace officers and corrections officers</u>

Senator Pederson and Representative Goodman's bills amend the Criminal Justice Training Commission's statutory authority to prioritize CJTC's certification of to law enforcement officers and expands their role in the application and regulation of these certifications. The bills also change the composition of who serves on the agency's commission. SSB 5051 passed out of the Senate Law and Justice Committee on January 21st and is now in Ways and Means. The House has yet to take action on this bill. The agency does not appear to be significantly impacted by these bills at this time, but we continue to monitor this bill in case it has a significant impact on our agency.

9. <u>HB 1202, Addressing meaningful civil remedies for persons injured as a result of police misconduct</u>

Representative Thai's HB 1202 provides a new state court tort action for persons injured by law enforcement. This bill establishes a standard lower than the qualified immunity affirmative defense

Legislative Memorandum to Commissioners February 4, 2021 Page 3

standard found in federal civil rights claims. The bill would hold both the law enforcement officer and their employer joint and severely liable if a violation is found. The bill was hearing the House Public Safety Committee on January 26th, but no action has been taken on it yet. The bill does not appear to apply to our agency and our special agents, but we continue to monitor this bill in case it is amended or new guidance comes out during the process that it is meant to cover our agency.

10. HB 1310, Concerning permissible uses of force by law enforcement and correctional officers

Representative Johnson's HB 1310 establishes a new standard for use of force by law enforcement officers and agencies. The bill also amends the recently changed criminal liability protections that were put into place by the Legislature when it amended the I-940 initiative in 2019. The bill would apply to us and the changes would be significant considering the current laws were a negotiated compromise when I-940 was passed in 2018. The bill was heard in the House Public Safety Committee on January 29th and no action has been taken at this time. WASPC and many other law enforcement agencies oppose this bill in its current version and we continue to monitor it to ensure it does not have any unintended consequences for our agency and special agents.

11. Additional Law Enforcement Bills

The agency is tracking several additional law enforcement bills that have appear to have little or no impact to the agency at this time:

- a. SHB 1088/SB 5067, Brady disclosures (passed out of House committee on 1/29)
- b. SHB 1092, Concerning law enforcement data collection (passed out of committee on 1/19)
- c. HB 1174, Custodial interrogations
- d. HB 1223, Enacting the uniform electronic recordation of custodial interrogations act
- e. HB 1267, Establishing office of independent investigations
- f. SSB 5066, Officer duty to intervene (passed out of committee on 1/21)
- g. SSB 5089, Concerning peace officer hiring and certification (passed out of committee on 1/28)

General State Government Bills:

12. ESHB 1056, OPMA requirements during emergencies (passed out of committee)

Representative Pollet's SHB 1056 amends the OPMA to allow a public agency to hold remote or limited in-person meetings when a public emergency is declared. Requires remote/virtual meetings to afford the public the ability to view/participate in real-time and agendas must be posted online. The bill was unanimously passed out of the House on January 22nd and is not in the Senate. We do not have concerns as this puts into place what we have already been doing during the pandemic.

13. HB 1274, Concerning cloud computing solutions

Representative Hackney's HB 1274 requires agencies to move an agency's IT infrastructure to the cloud using a third party commercial cloud service provider. It also repeals current requirements for agencies to use the state's data center in Olympia. The agency is currently going through converting some agency programs to the cloud, and this would have a fiscal impact to the agency to convert all systems. However, it is likely a process the agency needs to undertake and we are monitoring the bill to ensure there is no more burden on the agency than necessary. The bill was heard on January 25th in the House State Government Committee and no action has been taken at this time.

14. HB 1329, Concerning public meeting accessibility and participation

Representative Wicks HB 1329 focuses primarily on local governments but does authorize remote meetings for state agencies and adds additional requirements allowing for public comments during public meetings. We already undertake the process envisioned in this bill and do not anticipate any agency impact. The bill was heard on January 26th in the House Local Government Committee and no action has been taken at this time.

Legislative Memorandum to Commissioners February 4, 2021 Page 4

General State Government Bills (cont...):

15. SB 5116, Gov't procurement of automated decision making systems

Senator Hasegawa's SB 5116 requires state agencies to identify and receive approval for using automated decision systems (ADS). The OCIO is required to develop rules on the approval process for ADS. The bill also identifies ADS that are prohibited from being used and delays facial recognition statutory provisions currently in law from going into effect until July 1, 2026. Many state agencies and the Governor's Office is working with the sponsor on this bill because of concerns that the ADS definition and other provisions is too broad and costly for state government. We share similar concerns and will monitor the bill if it moves forward. It had a hearing on January 20th in the Senate State Government Committee and no action has been taken on it at this time.

Budget-Related Bills:

16. SB 5323, Freezing wager and salaries and providing furlough days during the 2021-23 biennium Senator Rolfes' SB 5323 would require state agencies, including WSGC, to institute 24 furlough days over the next biennium. It also prohibits state agencies, including WSGC, from granting salary increases for WMS employees, which historically have applied to our special agent classifications. We have significant concerns about the impact of these measures on our agency. It is too early to tell if these are likely to be considered and will need to wait for the next economic forecast. However, we plan to talk with Senators about the impact on this agency since we're non-general fund and imposing such measures on us will not have any positive value to the overall state budget and likely be detrimental to the agency and our licensees. The bill was heard in the Senate Ways and Means Committee on January 28th and no action has been taken on it at this time.

I'll file an addendum with you if there are any additional bills filed or of significance for our February Commission Meeting.

SENATE BILL 5212

State of Washington 67th Legislature 2021 Regular Session

By Senators King, Liias, and Wilson, C.

Read first time 01/14/21. Referred to Committee on Labor, Commerce & Tribal Affairs.

- AN ACT Relating to authorizing sports wagering at cardrooms and racetracks; amending RCW 9.46.0335, 9.46.153, 9.46.155, 9.46.210, 9.46.240, 67.04.010, 67.04.020, 67.04.030, 67.04.040, 67.04.050, 67.04.060, 67.04.070, and 67.04.080; adding a new section to chapter 82.04 RCW; adding a new section to chapter 67.04 RCW; adding a new chapter to Title 9 RCW; recodifying RCW 67.24.010; decodifying RCW 67.24.020; and prescribing penalties.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 <u>NEW SECTION.</u> **Sec. 1.** The definitions in this section apply 10 throughout this chapter unless the context clearly requires 11 otherwise.
- 12 (1) "Cardroom" means a business licensed to conduct social card 13 games pursuant to RCW 9.46.0325 as of December 1, 2020.
- 14 (2) "Collegiate sport or athletic event" has the same meaning as 15 in RCW 9.46.038.
- 16 (3) "Commission" means the Washington state gambling commission 17 created in RCW 9.46.040.
- 18 (4) "Fantasy sports activity" means any fantasy or simulated 19 activity or contest with an entry fee in which a participant owns or 20 manages an imaginary team and competes against other participants or 21 a target score for a predetermined prize with the outcome reflecting

p. 1 SB 5212

the relative skill of the participants and determined by statistics generated based on performance by actual individuals participating in actual competitions or athletic events, provided that the outcome must not be based solely on the performance of an individual athlete, or on the score, point spread, or any performance of any single real team or combination of real teams. "Fantasy sports activity" does not include any activity in which no entry fee is paid to the fantasy sports operator or in which a prize is not collected, managed, or awarded by the operator.

(5) "Internet sports pool operator" means an entity that is licensed as a casino service industry enterprise and that holds a license issued by the commission to operate an online sports pool.

- (6) "Online sports pool" means a sports wagering operation in which wagers on sports events are made through computers or mobile or interactive devices and accepted at a sports wagering lounge through an online gaming system that is operating pursuant to a sports wagering license issued by the commission.
- (7) "Operator" means a sport wagering licensee that has elected to operate a sports pool, either independently or jointly, and any entity with whom a sport wagering licensee contracts to operate a sports pool or online sports pool, including an internet sports pool operator, on its behalf.
- 23 (8) "Professional sport or athletic event" has the same meaning 24 as in RCW 9.46.038.
 - (9) (a) "Prohibited sports event" means any collegiate sport or athletic event that takes place in this state or a sport or athletic event in which any Washington state college team participates regardless of where the event takes place. "Prohibited sports event" includes all high school sports events, electronic sports, and competitive video games, but does not include international sports events in which persons under age 18 make up a minority of the participants.
 - (b) "Prohibited sports event" does not include the other games of a collegiate sport or athletic tournament in which a Washington state college team participates, nor does it include any games of a collegiate tournament that occurs outside Washington state, even though some of the individual games or events are held in Washington.
 - (10) "Racetrack" means a business licensed to conduct horse race meets under a license issued by the Washington horse racing commission pursuant to chapter 67.16 RCW as of December 1, 2020.

p. 2 SB 5212

- 1 (11) "Sports event" means any professional sport or athletic 2 event, any Olympic or international sports competition event, or any 3 collegiate sport or athletic event, or any portion thereof, 4 including, but not limited to, the individual performance statistics 5 of athletes in a sports event or combination of sports events. 6 "Sports event" does not include a prohibited sports event or a 7 fantasy sports activity.
 - (12) "Sports pool" means the business of accepting wagers on any sports event by any system or method of wagering including, but not limited to, single-game bets, teaser bets, parlays, over/under, money line, pools, exchange wagering, in-game wagering, in-play bets, proposition bets, or straight bets.

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- 13 (13) "Sports wagering lounge" means an area wherein an authorized 14 sports pool is operated at a cardroom or racetrack complex.
- NEW SECTION. Sec. 2. (1) The legislature authorizes sports wagering through sports pools and online sports pools by a cardroom or racetrack as provided in this chapter. This chapter does not apply to sports wagering authorized pursuant to RCW 9.46.0364.
 - (2) Sports wagering conducted pursuant to the provisions of this chapter does not constitute bookmaking and is not subject to civil or criminal penalties.
 - (3) The commission has the power to issue all sports wagering licenses and renewals to cardrooms and racetracks. The commission must hear and promptly decide all applications for a sports wagering license. No sports wagering license may be issued until the execution of a tribal compact amendment authorizing sports wagering has been completed.
- 28 (4) The license to operate a sports pool is in addition to any 29 other license required to be issued pursuant to chapters 9.46 and 30 67.16 RCW.
- 31 (5) A sports wagering licensee may operate a sports pool in accordance with the provisions of this chapter.
 - (6) A sports wagering licensee may enter into an agreement to jointly operate a sports pool at a racetrack in accordance with the provisions of this chapter.
- 36 (7) A sports wagering licensee may conduct an online sports pool 37 or may authorize an internet sports pool operator licensed as a 38 casino service industry enterprise to operate an online sports pool

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on its behalf, provided the terms of the agreement are approved by the commission.

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- (8) The powers and duties of the commission specified in chapter 9.46 RCW and other provisions with respect to licensees apply to the extent not inconsistent with the provisions of this chapter.
- (9) The commission has the authority to charge a cardroom and a racetrack a fee for the issuance of a sports wagering license in an amount of \$100,000 for the initial issuance and, in the case of a renewal, a reasonable fee adopted by rule that is based upon the expense associated with renewal, enforcement, and programs for the prevention and treatment of problem gambling.
- (10) No sports wagering license may be issued by the commission to any person or entity unless it has established its financial stability, integrity, responsibility, good character, and honesty.
- (11) No license to operate a sports pool may be issued to any person or entity that is disqualified for a license under chapter 9.46 or 67.16 RCW.
- (12) A licensee must submit to the commission, no later than five years after the date of the issuance of a license and every five years thereafter, or within such lesser periods as the commission may direct, documentation or information as the commission may, by rule, require to demonstrate to the satisfaction of the commission that the licensee continues to meet the requirements of this chapter.
- The commission, following consultation with the sports wagering licensees, must annually provide a report to the governor and the appropriate committees of the legislature on the impact of sports wagering, including internet wagering on sports events, on problem gamblers and gambling addiction in the state. The report must be prepared by a private organization or entity with expertise in serving the needs of persons with gambling addictions, as selected by the commission. The report must be distributed by the commission. Any costs associated with the preparation and distribution of the report will be borne by the licensees who have been authorized by the commission to conduct internet gaming, and the commission is authorized to assess a fee against the licensees for these purposes. The commission may also periodically report to the governor and the appropriate committees of the legislature on the effectiveness of the statutory and regulatory controls in place to ensure the integrity of gaming operations through the internet.

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NEW SECTION. Sec. 3. (1) Each sports wagering licensee may provide no more than one branded sports wagering website, which may have an accompanying mobile application bearing the same brand as the website for an online sports pool. Any sports wagering website and mobile application must only allow wagering at that card room or racetrack complex.

- (2) No online sports pool may be opened to the public, and no sports wagering, except for test purposes, may be conducted until an internet sports pool operator receives a sport wagering license or pursuant to the terms of a compact.
- (3) Sports wagering licensees and operators may provide promotional credits, incentives, bonuses, complimentaries, or similar benefits designed to induce sports betters to wager.
- (4) The server or other equipment used by a sports wagering licensee to accept wagers at a sports pool or online sports pool must be located in that cardroom or racetrack complex.
- (5) A sports pool must be operated in a sports wagering lounge located at the cardroom or racetrack complex. A sports wagering lounge may be located at a casino simulcasting facility. The sports wagering lounge must conform to all requirements concerning square footage, design, equipment, security measures, and related matters which the commission may prescribe. The space required for the establishment of a sports wagering lounge must not reduce the space authorized for other gambling activities pursuant to other laws or rules.
- (6) A sports wagering licensee may not operate a sports pool or accept wagers via an online sports pool unless a sports wagering lounge is established and has commenced operation in its complex; provided, however, that a sports wagering licensee may petition the commission to commence operation of the sports pool at either a temporary facility or an online sports pool, or both, during the pendency of construction of a sports wagering lounge in its complex. The temporary facilities may include, at the discretion of the commission, the utilization of designated windows at the current casino cage or racetrack betting window for purposes of placing sports betting wagers and self-service wagering machines located at the complex.
- 38 (7) The operator must establish or display the odds at which 39 wagers may be placed on sports events.

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- 1 (8) An operator may accept wagers on sports events only: (a) From 2 persons physically present in the sports wagering lounge; (b) through 3 self-service wagering machines located in its complex as authorized 4 by the commission; or (c) through an online sports pool.
- 5 (9) A person placing a wager on a sports event must be at least 6 18 years of age.

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- NEW SECTION. Sec. 4. (1) A sports pool or online sports pool may not be offered or made available for wagering to the public by any entity other than a sports wagering licensee operating such pool on behalf of a licensee, or an internet sports pool operator on behalf of a sports wagering licensee.
- 12 (2) Any person who offers a sports pool or an online sports pool
 13 without a license or pursuant to a compact is guilty of a class B
 14 felony and is subject to a fine of not more than \$25,000, and, in the
 15 case of a person other than a natural person, a fine of not more than
 16 \$100,000.
 - <u>NEW SECTION.</u> **Sec. 5.** (1) (a) Any person who: (i) Is an athlete, coach, referee, or director of a sports governing body or any of its member team; (ii) is a sports governing body or any of its member teams; (iii) is a player or a referee personnel member in or on any sports event overseen by that person's sports governing body based on publicly available information; (iv) holds a position of authority or influence sufficient to exert influence over the participants in a sporting contest including, but not limited to, coaches, managers, handlers, athletic trainers, or horse trainers; (v) has access to certain types of exclusive information on any sports event overseen by that person's sports governing body based on publicly available information; or (vi) is identified by any lists provided by the sports governing body to the commission may not have any ownership interest in, control of, or otherwise be employed by, an operator, a sports wagering licensee, or a facility in which a sports wagering lounge is located, or place a wager on a sports event that is overseen by that person's sports governing body based on publicly available information. Any person who violates this subsection is quilty of a misdemeanor and must, upon conviction, be punished by either imprisonment in the county jail for a maximum term fixed by the court of not more than 90 days or a fine in an amount fixed by the court of not more than \$1,000, or both.

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(b) Any employee of a sports governing body or its member teams who is not prohibited from wagering on a sports event must provide notice to the commission prior to placing a wager on a sports event.

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- (c) The direct or indirect legal or beneficial owner of 10 percent or more of a sports governing body or any of its member teams may not place or accept any wager on a sports event in which any member team of that sports governing body participates.
- (2) The prohibition set forth in subsection (1) of this section does not apply to any person who is a direct or indirect owner of a specific sports governing body member team, and (a) the person has less than 10 percent direct or indirect ownership interest in a casino or racetrack, or (b) the shares of such person are registered pursuant to section 12 of the securities exchange act of 1934 (15 U.S.C. Sec. 781), as amended, and the value of the ownership of such team represents less than one percent of the person's total enterprise value.
- (3) An operator must adopt procedures to prevent persons who are prohibited from placing sports wagers from wagering on sports events.
- (4) An operator may not accept wagers from any person whose identity is known to the operator and:
- 21 (a) Whose name appears on any self-exclusion programs list 22 provided under RCW 9.46.071;
- 23 (b) Who is the operator, director, officer, owner, or employee of 24 the operator or any relative thereof living in the same household as 25 the operator;
- 26 (c) Who has access to nonpublic confidential information held by 27 the operator; or
 - (d) Who is an agent or proxy for any other person.
- (5) An operator must adopt procedures to obtain personally identifiable information from any individual who places any single wager in an amount of \$10,000 or greater on a sports event while physically present in a cardroom or racetrack complex.
- NEW SECTION. Sec. 6. The sports wagering licensee may contract with an entity to conduct the operation in accordance with the rules adopted by the commission. That entity must obtain a license as a casino service industry enterprise, in accordance with the rules adopted by the commission, prior to the execution of any contract.

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NEW SECTION. Sec. 7. (1) An operator must promptly report to the commission:

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- (a) (i) Any criminal or disciplinary proceedings commenced against the operator or its employees in connection with the operations of the sports pool or online sports pool; (ii) any abnormal betting activity or patterns that may indicate a concern about the integrity of a sports event or events; (iii) any other conduct with the potential to corrupt a betting outcome of a sports event for purposes of financial gain including, but not limited to, match fixing; and
- 10 (b) Suspicious or illegal wagering activities, including the use 11 of funds derived from illegal activity, wagers to conceal or launder 12 funds derived from illegal activity, the use of agents to place 13 wagers, or the use of false identification.
- 14 (2) The commission is authorized to share any information under 15 this section with any law enforcement entity, team, sports governing 16 body, or regulatory agency the commission deems appropriate.
- NEW SECTION. Sec. 8. An operator must maintain records of sports wagering operations as specified by the commission.
 - NEW SECTION. Sec. 9. (1) A sports wagering licensee may, in addition to having a sports wagering lounge, conduct wagering on authorized sports events through one or more kiosks or self-service wagering stations located within its complex. The self-service wagering stations may offer games authorized by the commission.
 - (2) All wagers on sports events authorized under this chapter must be initiated, received, and otherwise made within this state unless otherwise determined by the commission in accordance with applicable federal and state laws. Consistent with the intent of the United States congress as articulated in the unlawful internet gambling enforcement act of 2006, 31 U.S.C. Sec. 5361 et seq., the intermediate routing of electronic data relating to a lawful intrastate wager authorized under this chapter does not determine the location or locations in which such wager is initiated, received, or otherwise made.
- NEW SECTION. Sec. 10. (1) Applicants for, and holders of, a sports wagering license must be required to disclose the identity of the following: (a) Each board-appointed officer of the applicant or holder; (b) each director of the applicant or holder; (c) each person

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who directly holds any voting or controlling interest of five percent or more of the securities issued by such applicant or holder; (d) each person who directly holds any nonvoting or passive ownership interest of 25 percent or more of the securities issued by such applicant or holder; and (e) each holding or intermediary company of an applicant for, or holder of, an operator.

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- (2) As to each holding, intermediary, and subsidiary company or entity of an applicant for, or holder of, a sports wagering license, applicants and holders are required to establish and maintain the qualifications of the following: (a) Each board-appointed officer of the entity; (b) each director of the company or entity; (c) each person who directly holds any voting or controlling interest of five percent or more of the securities issued by such applicant or holder; and (d) each person who directly holds any nonvoting or passive ownership interest of 25 percent or more in the holding or intermediary company.
- NEW SECTION. **Sec. 11.** (1) All persons employed directly in wagering-related activities conducted in a sports wagering lounge and an online sports pool must be licensed as a sports wagering key employee or registered as a sports wagering employee.
- 21 (2) All other employees who are working in the sports wagering 22 lounge may be required to be registered by the commission.
- 23 (3) Each operator must designate one or more sports wagering key 24 employees who are responsible for the operation of the sports pool. 25 At least one sports wagering key employee must be on the premises 26 whenever sports wagering is conducted.
- NEW SECTION. Sec. 12. (1) Except as otherwise provided by this chapter, the commission has the authority to regulate sports pools, online sports pools, and the conduct of sports wagering under this chapter.
 - (2) No cardroom or racetrack may be authorized to operate a sports pool or online sports pool unless it has produced, to the satisfaction of the commission, information, documentation, and assurances concerning its financial background and resources, including cash reserves, that are sufficient to demonstrate that it has the financial stability, integrity, and responsibility to operate a sports pool or online sports pool.

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- (3) In developing and adopting rules applicable to sports wagering, the commission may examine the regulations implemented in other states where sports wagering is conducted and may, as far as practicable, adopt a similar regulatory framework. The commission will adopt rules necessary to carry out the provisions of this chapter, including regulations governing the:
- 7 (a) Amount of cash reserves to be maintained by operators to 8 cover winning wagers;
 - (b) Acceptance of wagers on a series of sports events;
- 10 (c) Maximum wagers which may be accepted by an operator from any 11 one patron on any one sports event;
 - (d) Type of wagering tickets which may be used;
- 13 (e) Method of issuing tickets;

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- (f) Method of accounting to be used by operators;
- 15 (g) Types of records which must be kept;
 - (h) Use of credit and checks by patrons;
 - (i) Type of system for wagering;
 - (j) Protections for a person placing a wager; and
- 19 (k) Display of the words "If you or someone you know has a gambling problem and wants help, call 1-800 GAMBLER," or some comparable language approved by the commission, which language must include the words "gambling problem" and "call 1-800 GAMBLER" in all print, billboard, sign, online, or broadcast advertisements of a sports pool, online sports pool, and sports wagering lounge.
- NEW SECTION. Sec. 13. (1) Each operator must adopt comprehensive house rules governing sports wagering transactions with its patrons that must be approved by the commission.
- 28 (2) The rules must specify the amounts to be paid on winning 29 wagers and the effect of schedule changes.
 - (3) The house rules, together with any other information the commission deems appropriate, must be conspicuously displayed in the sports wagering lounge, posted on the operator's internet website, and included in the terms and conditions of the account wagering system, and copies must be made readily available to patrons.
- NEW SECTION. Sec. 14. Whenever a sports wagering licensee or two licensees enter into an agreement to jointly establish a sports wagering lounge, and to operate and conduct sports wagering under this chapter, the agreement must specify the distribution of revenues

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- 1 from the joint sports wagering operation among the parties to the
- 2 agreement.
- NEW SECTION. Sec. 15. (1) There is levied, and collected from every sports wagering licensee in this state, a tax in the amount of 10 percent of the gaming revenue.
- 6 (2) Gaming revenue from sports wagering must be sourced to the location where the bet is placed.
- 8 (3) Sports wagering licensees subject to the tax imposed by this 9 chapter must report to the department of revenue the amount of gaming 10 revenue earned by location, and identifying the amount of gaming 11 revenue received from wagers or bets placed.
- 12 (4) The tax imposed by this chapter must be paid to, and 13 administered by, the department of revenue. The administration of the 14 tax is governed by the provisions of chapter 82.32 RCW.
- 15 (5) For purposes of this section, "gaming revenue" means the total amount wagered less winnings paid out.
- 17 NEW SECTION. Sec. 16. If a patron does not claim a winning sports pool wager within one year from the time of the event, the 18 19 obligation of the operator to pay the winnings expires and the operator will retain 50 percent of the winnings and remit the 20 remaining 50 percent of the winnings to the problem gambling account 21 22 created in RCW 41.05.751. If the sports pool is jointly operated, the 23 operator must apportion the 50 percent of the winnings pursuant to the terms of the parties' operation agreement. 24
- NEW SECTION. Sec. 17. Wagers may be accepted or pooled with wagers from persons who are not physically present in this state if the commission determines that such wagering is not inconsistent with federal law or the law of the jurisdiction, including any foreign nation, in which any such person is located, or such wagering is conducted pursuant to a reciprocal agreement to which the state is a party that is not inconsistent with federal law.
- NEW SECTION. Sec. 18. Sports wagering lounges at which a sports pool is operated are a permitted use in all commercial, retail, industrial, nonresidential, and mixed-use zoning districts of a municipality.

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- NEW SECTION. Sec. 19. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- 5 <u>NEW SECTION.</u> **Sec. 20.** A new section is added to chapter 82.04 6 RCW to read as follows:
- 7 This chapter does not apply to any person in respect to a 8 business activity with respect to which tax liability is specifically 9 imposed under chapter 9.--- RCW (the new chapter created in section 10 21 of this act).
- NEW SECTION. Sec. 21. Sections 1 through 18 of this act constitute a new chapter in Title 9 RCW.
- 13 **Sec. 22.** RCW 9.46.0335 and 1987 c 4 s 31 are each amended to 14 read as follows:

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- (1) The legislature ((hereby)) authorizes any person, association, or organization to ((conduct sports pools without a license to do so from the commission but only when the outcome of which is dependent upon the score, or scores, of a certain athletic contest and which is conducted only)) conduct sports boards in the following manner:
 - (((1) A board or piece of paper is divided into one hundred equal squares, each of which constitutes a chance to win in the sports pool and each of which is offered directly to prospective contestants at one dollar or less;
 - (2))) (a) The purchaser of each chance or square signs his or her name on the face of each square or chance he or she purchases; ((and
- 27 (3)) (b) At some time not later than prior to the start of the subject athletic contest, the ((pool)) sports board is closed and no further chances in the ((pool)) sports board are sold;
- 30 $((\frac{4}{}))$ <u>(c)</u> After the $(\frac{pool}{})$ <u>sports board</u> is closed, a prospective score is assigned by random drawing to each square;
- 32 (((5))) <u>(d)</u> All money paid by entrants to enter the ((pool))
 33 <u>sports board</u> less taxes is paid out as the prize or prizes to those
 34 persons holding squares assigned the winning score or scores from the
 35 subject athletic contest;
- 36 $((\frac{(6)}{(6)}))$ (e) The sports $(\frac{(pool)}{(pool)})$ board is available for inspection by any person purchasing a chance thereon, the commission, or by any

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- 1 law enforcement agency upon demand at all times prior to the payment 2 of the prize;
- $((\frac{7}{1}))$ (f) The person or organization conducting the $(\frac{900}{1})$ 3 sports board is conducting no ((other)) more than two sports ((pool)) 4 boards on the same athletic event; and 5
 - (((8) The sports pool conforms)) <u>(g) Sports boards must conform</u> to any rules and regulations of the commission ((applicable thereto)), including maximum wager limits set by the commission.

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- (2) For purposes of this section, "sports board" means a board or piece of paper that is divided into 100 equal squares, each of which 10 constitutes a chance to win in the sports pool and each of which is 11 12 offered directly to prospective contestants.
- 13 Sec. 23. RCW 9.46.153 and 1981 c 139 s 14 are each amended to read as follows: 14
 - (1) It shall be the affirmative responsibility of each applicant and licensee to establish by clear and convincing evidence the necessary qualifications for licensure of each person required to be qualified under this chapter, as well as the qualifications of the facility in which the licensed activity will be conducted;
 - (2) All applicants and licensees shall consent to inspections, searches and seizures, and the supplying of handwriting examples as authorized by this chapter and rules adopted hereunder;
 - (3) All licensees, and persons having any interest in licensees, including, but not limited to, employees and agents of licensees, and other persons required to be qualified under this chapter or rules of the commission shall have a duty to inform the commission or its staff of any action or omission which they believe would constitute a violation of this chapter or rules adopted pursuant thereto, or a violation of state or federal law. No person who so informs the commission or the staff shall be discriminated against by an applicant or licensee because of the supplying of such information;
 - (4) All applicants, licensees, persons who are operators or directors thereof, and persons who otherwise have a substantial interest therein shall have the continuing duty to provide any assistance or information required or requested by the commission and to investigations conducted by the commission. If, upon issuance of a formal request to answer or produce information, evidence, or testimony, any applicant, licensee or officer or director thereof, or

p. 13 SB 5212 person with a substantial interest therein, refuses to comply, the applicant or licensee may be denied or revoked by the commission;

- (5) All applicants and licensees shall waive any and all liability as to the state of Washington, its agencies, employees, and agents for any damages resulting from any disclosure or publication in any manner, other than a ((wilfully)) willfully unlawful disclosure or publication, of any information acquired by the commission during its licensing ((or)), other investigations ((or)), inquiries, or hearings;
- 10 (6) Each applicant or licensee may be photographed for 11 investigative and identification purposes in accordance with the 12 rules of the commission;
 - (7) An application to receive a license under this chapter or rules adopted pursuant thereto constitutes a request for a determination of the applicant's, and those person's with an interest in the applicant, general character, integrity, and ability to engage or participate in, or be associated with, gambling or related activities impacting this state. Any written or oral statement made in the course of an official investigation, proceeding, or process of the commission by any member, employee, or agent thereof, or by any witness, testifying under oath, which is relevant to the investigation, proceeding, or process, is absolutely privileged and shall not impose any liability for slander, libel, or defamation, or constitute any grounds for recovery in any civil action.
- **Sec. 24.** RCW 9.46.155 and 2003 c 53 s 34 are each amended to 26 read as follows:
 - (1) No ((applicant or licensee)) person shall give or provide, or offer to give or provide, directly or indirectly, to any public official ((or)), employee, or agent of this state, or any of its agencies or political subdivisions, any compensation or reward, or share of the money or property paid or received through gambling activities, in consideration for obtaining any license, authorization, permission, or privilege to participate in any gaming operations except as authorized by this chapter or rules adopted pursuant thereto.
 - (2) ((Violation)) No person shall give or provide, or attempt to give or provide, directly or indirectly, any compensation, reward, or thing of value to a sporting event participant, including an athlete, coach, referee, official, medical staff, team, school, league

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- official or employee, or anyone else having actual or potential influence over a sporting event, to influence or require the sporting event participant to manipulate a game or contest as prohibited in chapter 67.04 RCW, or provide confidential or insider information with the intent to use the information to gain an advantage in a gambling activity.
 - (3) Unless otherwise provided in another title or section, violation of this section is a class C felony for which a person, upon conviction, shall be punished by imprisonment for not more than five years or a fine of not more than one hundred thousand dollars, or both.

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- 12 **Sec. 25.** RCW 9.46.210 and 2020 c 127 s 7 are each amended to 13 read as follows:
 - (1) It shall be the duty of all peace officers, law enforcement officers, and law enforcement agencies within this state to investigate, enforce, and prosecute all violations of this chapter.
 - (2) In addition to the authority granted by subsection (1) of this section, law enforcement agencies of cities and counties shall investigate and report to the commission all violations of the provisions of this chapter and of the rules of the commission found by them and shall assist the commission in any of its investigations and proceedings respecting any such violations. Such law enforcement agencies shall not be deemed agents of the commission.
 - (3) In addition to its other powers and duties, the commission shall have the power to enforce the penal provisions of this chapter and chapter 9. --- RCW (the new chapter created in section 21 of this act), as it may be amended, and the penal laws of this state relating to the conduct of or participation in gambling activities, including 9A.83 RCW, and the manufacturing, importation, transportation, distribution, possession, and sale of equipment or paraphernalia used or for use in connection therewith. The director, the deputy director, both assistant directors, and each of the commission's investigators, enforcement officers, and inspectors shall have the power, under the supervision of the commission, to enforce the penal provisions of this chapter and chapter 9.--- RCW (the new chapter created in section 21 of this act), as it may be amended, and the penal laws of this state relating to the conduct of or participation in gambling activities, including chapter 9A.83 RCW, and the manufacturing, importation, transportation, distribution,

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1 possession, and sale of equipment or paraphernalia used or for use in connection therewith. They shall have the power and authority to 2 3 apply for and execute all warrants and serve process of law issued by the courts in enforcing the penal provisions of this chapter and 4 chapter 9.--- RCW (the new chapter created in section 21 of this 5 6 act), as it may be amended, and the penal laws of this state relating to the conduct of or participation in gambling activities and the 7 manufacturing, importation, transportation, distribution, possession, 8 and sale of equipment or paraphernalia used or for use in connection 9 10 therewith. They shall have the power to arrest without a warrant, any 11 person or persons found in the act of violating any of the penal 12 provisions of this chapter and chapter 9.--- RCW (the new chapter created in section 21 of this act), as it may be amended, and the 13 penal laws of this state relating to the conduct of or participation 14 15 in gambling activities and the manufacturing, importation, 16 transportation, distribution, possession, and sale of equipment or 17 paraphernalia used or for use in connection therewith. To the extent set forth above, the commission shall be a law enforcement agency of 18 this state with the power to investigate for violations of and to 19 enforce the provisions of this chapter, as now law or hereafter 20 21 amended, and to obtain information from and provide information to 22 all other law enforcement agencies. 23

(4) Criminal history record information that includes nonconviction data, as defined in RCW 10.97.030, may be disseminated by a criminal justice agency to the Washington state gambling commission for any purpose associated with the investigation for suitability for involvement in gambling activities authorized under this chapter. The Washington state gambling commission shall only disseminate nonconviction data obtained under this section to criminal justice agencies.

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- (5) In addition to its other powers and duties, the commission may ensure sport integrity and prevent and detect competition manipulation through education and enforcement of the penal provisions of this chapter or chapter 67.04 or 67.24 RCW, or any other state penal laws related to the integrity of sporting events, athletic events, or competitions within the state.
- 37 (6) In addition to its other powers and duties, the commission 38 may ((track)):
 - (a) Establish a sports integrity unit to prevent and detect competition manipulation through education and enforcement of the

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- penal provisions of chapters 9.46, 67.04, and 9.--- RCW (the new chapter created in section 21 of this act), or any other state penal laws needed to protect the integrity of amateur and professional sporting events and contests within the state; and
- (b) Track and monitor gambling-related transactions occurring within the state to aid in its enforcement of the penal provisions of this chapter ((or)), chapters 9A.83, 9.46, and 9.--- (the new chapter created in section 21 of this act) RCW, or any other state penal laws related to suspicious or illegal wagering activities, including the use of funds derived from illegal activity, wagers to conceal or launder funds derived from illegal activity, use of agents to place wagers, or use of false identification by a player.
- **Sec. 26.** RCW 9.46.240 and 2020 c 127 s 10 are each amended to 14 read as follows:

- (1) Whoever knowingly transmits or receives gambling information by telephone, telegraph, radio, semaphore, the internet, a telecommunications transmission system, or similar means, or knowingly installs or maintains equipment for the transmission or receipt of gambling information shall be guilty of a class C felony subject to the penalty set forth in RCW 9A.20.021.
- (2) This section shall not apply to such information transmitted or received or equipment or devices installed or maintained relating to activities authorized by this chapter including, but not limited to, sports wagering authorized under chapter 9.--- RCW (the new chapter created in section 21 of this act), RCW 9.46.0364 and 9.46.0368, or to any act or acts in furtherance thereof when conducted in compliance with the provisions of this chapter and in accordance with tribal-state compacts.
- **Sec. 27.** RCW 67.04.010 and 2012 c 117 s 294 are each amended to read as follows:
- Any person who shall bribe or offer to bribe((,)) any ((baseball player)) sporting event participant, including an athlete, coach, referee, official, medical staff, or anyone else having actual or potential influence over a sporting event, with the intent to influence ((his or her play, action, or conduct in any baseball game)) the outcome of a play, game, match, or event, or any person who shall bribe or offer to bribe any ((umpire of a baseball game,

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1 with intent to influence him or her to make a wrong decision or to bias his or her opinion or judgment in relation to any baseball game 2 or any play occurring therein, or any person who shall bribe or offer 3 to bribe any manager, or other official of a baseball club, league, 4 or association, by whatsoever name called, conducting said game of 5 6 baseball to throw or lose a game of baseball)) team, school, or league official or employee to obtain confidential or insider 7 information on a player, team, or coach with the intent to violate 8 this chapter or use the information to gain a gambling advantage in 9 10 violation of chapters 9.46 and 9.--- RCW (the new chapter created in section 21 of this act), shall be guilty of a ((gross misdemeanor)) 11 12 class B felony.

13 **Sec. 28.** RCW 67.04.020 and 2012 c 117 s 295 are each amended to 14 read as follows:

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Any ((baseball player)) sporting event athlete, player, or <u>participant</u> who shall accept or agree to accept (T) a bribe offered for the purpose of wrongfully influencing his or her play, action, decision making, or conduct in any ((baseball game)) sporting event, or any umpire ((of a baseball game)), official, referee, or any other person responsible for implementing game or event rules and scoring who shall accept or agree to accept a bribe offered for the purpose of influencing him or her to make a wrong decision, or biasing his or her opinions, rulings, or judgment with regard to any play, or any ((manager of a baseball club, or club)) person, including an owner, manager, coach, medical staff, official, employee of a team, organization, or league official, who shall accept (7) or agree to $accept((\tau))$ any bribe offered for the purpose of inducing him or her to manipulate a game or contest, including to lose or cause to be lost any ((baseball)) game or contest, as set forth in RCW 67.04.010, shall be guilty of a ((gross misdemeanor)) class C felony.

Sec. 29. RCW 67.04.030 and 2012 c 117 s 296 are each amended to read as follows:

To complete the offenses mentioned in RCW 67.04.010 and 67.04.020, it shall not be necessary that ((the baseball)) a player, manager, umpire, ((er)) official, or anyone else having actual or potential influence over a sporting event shall, at the time, have been actually employed, selected, or appointed to perform his or her respective duties; it shall be sufficient if the bribe be offered,

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1 accepted, or agreed to with the view of probable employment, selection, or appointment of the person to whom the bribe is offered, 2 3 or by whom it is accepted. Neither shall it be necessary that such ((baseball)) player, umpire, ((or)) manager, official, or anyone else 4 having actual or potential influence over a sporting event actually 5 6 play or participate in a game or games concerning which said bribe is 7 offered or accepted; it shall be sufficient if the bribe be given, offered, or accepted in view of his or her possibly participating 8 therein. 9

Sec. 30. RCW 67.04.040 and 2012 c 117 s 297 are each amended to read as follows:

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By a "bribe" as used in RCW 67.04.010 through 67.04.080, is meant any gift, emolument, money or thing of value, testimonial, privilege, appointment, or personal advantage, or the promise of either, bestowed or promised for the purpose of influencing, directly or indirectly, any ((baseball)) player, manager, umpire, club or league official, or anyone else having actual or potential influence over a sporting event to see which game an admission fee may be charged, or in which game of ((baseball)) any player, manager, ((er)) umpire, official, or anyone else having actual or potential influence over a sporting event is paid any compensation for his or her services. Said bribe as defined in RCW 67.04.010 through 67.04.080 need not be direct; it may be such as is hidden under the semblance of a sale, bet, wager, payment of a debt, or in any other manner designed to cover the true intention of the parties.

Sec. 31. RCW 67.04.050 and 2012 c 117 s 298 are each amended to read as follows:

Any ((baseball)) player, manager, umpire, referee, official, or 28 29 club or league ((official)) employee who shall commit any willful act 30 of omission or commission in playing, or directing the playing, of a ((baseball)) game, sporting event, or contest, with intent to 31 ((cause)) manipulate a sporting event, including causing the ((ball 32 club)) team, with which he or she is affiliated, to lose a 33 34 ((baseball)) game or event; or any umpire, referee, or official officiating in a ((baseball)) game or event, or any club or league 35 ((official)) employee who shall commit any willful act connected with 36 37 his or her official duties for the purpose and with the intent to ((cause)) manipulate a sporting event, including causing a ((baseball 38

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- 1 club)) team to win or lose a ((baseball)) game or event, which it
- 2 would not otherwise have won or lost under the rules governing the
- 3 playing of said game, shall be guilty of a ((gross misdemeanor))
- 4 class C felony.
- 5 **Sec. 32.** RCW 67.04.060 and 1921 c 181 s 6 are each amended to 6 read as follows:
- 7 In all prosecutions under RCW 67.04.010 through 67.04.080, the
- 8 venue may be laid in any county where the bribe herein referred to
- 9 was given, offered or accepted, or in which the ((baseball game))
- 10 <u>sporting event or contest</u> was played in relation to which the bribe
- 11 was offered, given or accepted, or the acts referred to in RCW
- 12 67.04.050 committed.
- 13 **Sec. 33.** RCW 67.04.070 and 2012 c 117 s 299 are each amended to
- 14 read as follows:
- Nothing in RCW 67.04.010 through 67.04.080 shall be construed to
- 16 prohibit the giving or offering of any bonus or extra compensation to
- 17 any manager ((or baseball)), player, coach, or other persons
- 18 <u>connected with a collegiate or professional team</u>, <u>organization</u>, <u>or</u>
- 19 <u>league</u> by any person to encourage such manager or player to a higher
- 20 degree of skill, ability, or diligence in the performance of his or
- 21 her duties.
- 22 **Sec. 34.** RCW 67.04.080 and 1921 c 181 s 8 are each amended to
- 23 read as follows:
- 24 RCW 67.04.010 through 67.04.080 shall apply only to ((baseball
- 25 league and club officials)) sporting event leagues, teams, players,
- 26 referees, umpires, managers ((and players)), or anyone else having
- 27 <u>actual or potential influence over a sporting event</u> who act in
- 28 ((such)) their official capacity in ((games)) sporting events or
- 29 <u>contests</u> where the public is generally invited to attend and ((a
- 30 general admission)) an entrance fee is charged.
- 31 <u>NEW SECTION.</u> **Sec. 35.** RCW 67.24.010 is recodified as a section
- 32 in chapter 67.04 RCW.

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1 <u>NEW SECTION.</u> **Sec. 36.** RCW 67.24.020 (Scope of 1945 c 107) is

2 decodified.

--- END ---

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Multiple Agency Fiscal Note Summary

Bill Number: 5212 SB Title: Sports wagering

Estimated Cash Receipts

Agency Name	2021-23				2023-25		2025-27			
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	
Office of Attorney General	0	0	171,000	0	0	238,000	0	0	238,000	
Washington State Gambling Commission	0	0	10,487,250	0	0	7,324,514	0	0	7,324,514	
Department of Revenue	3,400,000	3,400,000	3,400,000	4,900,000	4,900,000	4,900,000	5,100,000	5,100,000	5,100,000	
Total \$	3,400,000	3,400,000	14,058,250	4,900,000	4,900,000	12,462,514	5,100,000	5,100,000	12,662,514	

Estimated Operating Expenditures

Agency Name	2021-23				2023-25				2025-27				
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	
Office of Attorney General	.6	0	0	171,000	.9	0	0	238,000	.9	0	0	238,000	
Washington State Gambling Commission	26.8	0	0	9,665,668	20.7	0	0	6,750,704	20.7	0	0	6,750,704	
Department of Revenue	2.2	648,800	648,800	648,800	.3	74,800	74,800	74,800	.0	0	0	0	
Horse Racing Commission	.0	0	0	0	.0	0	0	0	.0	0	0	0	
Total \$	29.6	648,800	648,800	10,485,468	21.9	74,800	74,800	7,063,504	21.6	0	0	6,988,704	

Estimated Capital Budget Expenditures

Agency Name	2021-23				2023-25		2025-27			
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total	
Office of Attorney General	.0	0	0	.0	0	0	.0	0	0	
Washington State Gambling Commission	.0	0	0	.0	0	0	.0	0	0	
Department of Revenue	.0	0	0	.0	0	0	.0	0	0	
Horse Racing Commission	.0	0	0	.0	0	0	.0	0	0	
Total \$ 0.0 0 0 0.0 0 0 0.0 0								0		

Estimated Capital Budget Breakout

Prepared by: Gwen Stamey, OFM	Phone:	Date Published:
	(360) 902-9810	Final 2/3/2021

Individual State Agency Fiscal Note

Bill Number: 5212 SB	Title: S	ports wagering		Agei	ncy: 100-Office o General	f Attorney
Part I: Estimates No Fiscal Impact						
Estimated Cash Receipts to:						
ACCOUNT		FY 2022	FY 2023	2021-23	2023-25	2025-27
Legal Services Revolving Ac 405-1	count-State	25,000	146,000	171,000	238,000	238,000
	Total \$	25,000	146,000	171,000	238,000	238,000
Estimated Operating Expen	ditures from:					
		FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years		0.2	1.1	0.6	0.9	0.9
Account Legal Services Revolving Account-State 405-1		25,000	146,000	171,000	238,000	238,000
	Total \$	25,000	146,000	171,000	238,000	238,000
The cash receipts and expend	litura astimatas on thi	s naga vanyosant tha	most likaly fiscal imr	pact Factors impa	eting the precision of	shasa astimatas
and alternate ranges (if appr	opriate), are explaine	d in Part II.	mosi tikety jiscut imp	uci. Fuciors impue	ung me precision of t	nese estimates,
Check applicable boxes and	_	_				
X If fiscal impact is greate form Parts I-V.	er than \$50,000 per	fiscal year in the co	urrent biennium or	in subsequent bie	nnia, complete enti	re fiscal note
If fiscal impact is less t	han \$50,000 per fis	cal year in the curr	ent biennium or in	subsequent bienni	ia, complete this pa	ge only (Part I)
Capital budget impact,	complete Part IV.					
Requires new rule mak	ing, complete Part	V.				
Legislative Contact:			Pho	one:	Date: 01/1	5/2021
Agency Preparation: An	ny Flanigan		Ph	one: 509-456-312	3 Date: 02/0	01/2021
Agency Approval: Ed	d Giger		Ph	one: 360-586-210	4 Date: 02/0	01/2021
OFM Review: Tyl	ler Lentz		Ph	one: (360) 790-00	055 Date: 02/0	02/2021

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 1 – New Section – definitions.

Section 2 – New Section – legislature authorizes sports wagering and issuance of licenses and rules for Gambling Commission (Commission).

Section 3 – New Section – what is allowed under a sports license.

Section 4 – New Section – sports pool may not be offered without a license.

Section 5 – New Section – who cannot place wagers and penalties.

Section 6 – New Section – ability for licensee to contract.

Section 7 – New Section – what must be reported to the Commission.

Section 8 – New Section – requirement to maintain records.

Section 9 – New Section – rules when kiosks allowed for wagering.

Section 10 – New Section – disclosure requirements for license applicants.

Section 11 – New Section – employee requirements for those employed in a lounge.

Section 12 – New Section – Commission authority and rule-making.

Section 13 – New Section – sport wagering operators must adopt rules.

Section 14 – New Section – revenue agreement.

Section 15 – New Section – tax on gaming revenue.

Section 16 – New Section – expiration on winnings.

Section 17 – New Section – must be physically present to place a wager.

Section 18 – New Section – zoning requirements.

Section 19 – New Section – severability clause.

Section 20 – New Section – tax liability.

Section 21 – New Section – Sections 1-18 are a new chapter in Title 9 RCW.

- Section 22 Amends RCW 9.46.0335 adds sports boards.
- Section 23 Amends RCW 9.46.153 adds violation of federal law.
- Section 24 Amends RCW 9.46.155 adds to list of prohibited actions.
- Section 25 Amends RCW 9.46.210 adding references to new chapter in Title 9 RCW and establishes a sports integrity unit.
- Section 26 Amends RCW 9.46.240 adding references to new chapter in Title 9 RCW.
- Section 27 Amends RCW 67.04.010 makes violation to bribe anyone involved in a sporting event.
- Section 28 Amends RCW 67.04.020 makes violation to accept a bribe.
- Section 29 Amends RCW 67.04.030 changes requirements to prove what constitutes a bribe.
- Section 30 Amends RCW 67.04.040 changes definition of a "bribe" to include specified roles.
- Section 31 Amends RCW 67.04.050 makes manipulation of a sporting event a Class C felony.
- Section 32 Amends RCW 67.04.060 changes baseball game to sporting contest.
- Section 33 Amends RCW 67.04.070 allows bonuses.
- Section 34 Amends RCW 67.04.080 to broaden application of RCW 67.04.010-67.04.080.
- Section 35 New Section recodifies RCW 67 24 010
- Section 36 New Section decodifies RCW 67.24.020.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

Cash receipts are assumed to equal the Legal Services Revolving Account (LSRA) cost estimates. These will be billed through the revolving account to the client agency.

The client agency is the Gambling Commission (GMB). The Attorney General's Office (AGO) will bill all clients for legal services rendered.

These cash receipts represent the AGO's authority to bill and are not a direct appropriation to the AGO. The direct appropriation is reflected in the client agency's fiscal note. Appropriation authority is necessary in the AGO budget.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Attorney General's Office (AGO) Agency Assumptions:

- 1. This bill is assumed effective 90 days after the end of the 2021 legislative session.
- 2. Total workload impact in this request includes standard assumption costs for good & services, travel, and capital outlays for all FTE identified.
- 3. Agency administration support FTE are included in the tables below, using a Management Analyst 5 as a representative classification.
- 4. The AGO Revenue & Finance Division (REV) has reviewed this bill and determined it will not significantly increase the division's workload in representing the Department of Revenue (DOR). The tax imposed by Section 15 will likely generate advice requests. In addition, it is assumed that the bill will result in only one or two refund actions each year. New legal services are nominal and costs are not included in this request.

Assumptions for the AGO Government Compliance & Enforcement Division's (GCE) Legal Services for the Gambling Commission (GMB):

- 1. The AGO will bill GMB for legal services based on the enactment of this bill.
- 2. This bill authorizes sports wagering through sports pools and online sports pools by card rooms and racetracks. Several sections of this bill require GMB to engage in rule-making, including the provisions relating to wagers and problem gambling (Section 12).
- A. Several other sections of the bill will likely to lead the GMB to engage in rule-making, including sections relating to licensing fees and other requirements, house rules requirements, sports pool facility requirements, financial reserve requirements, temporary facility requirements, geographical location requirements, the pooling of wagers, operational entity requirements, and manufacturing requirements for sports wagering equipment.
- B. GCE will advise GMB during the development, adoption, and implementation of these rules. Based on experience in advising GMB during the rule-making process, GCE assumes to utilize 200 Assistant Attorney General (AAG) hours in Fiscal Year (FY) 2022 and FY 2023.
- 3. Section 2 authorizes the issuance of sports wagering licenses to card rooms and racetracks. Section 11 of the bill authorizes the issuance of licenses to individual employees working in sports wagering lounges. This will lead to an increase in enforcement cases against licensees that violate the statutory provisions and rules adopted by GMB related to sports wagering. This increase in cases will lead to more referrals to GCE for litigation support.
- A. GCE assumes an increase of 15 litigation referrals each FY. Each new litigation referrals will utilize 60 hours of AAG work, an increase of 900 AAG hours (60 x 15) in FY 2023 and in each FY thereafter.
- 4. Total workload impact:

FY 2022: 0.11 AAG and 0.06 Legal Assistant (LA) at a cost of \$25,000.

FY 2023: 0.61 AAG and 0.31 LA at a cost of \$146,000.

FY 2024 and in each FY thereafter: 0.5 AAG and 0.25 LA at a cost of \$119,000 per FY.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2022	FY 2023	2021-23	2023-25	2025-27
405-1	Legal Services	State	25,000	146,000	171,000	238,000	238,000
	Revolving Account						
		Total \$	25,000	146,000	171,000	238,000	238,000

III. B - Expenditures by Object Or Purpose

	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years	0.2	1.1	0.6	0.9	0.9
A-Salaries and Wages	17,000	96,000	113,000	156,000	156,000
B-Employee Benefits	5,000	30,000	35,000	50,000	50,000
E-Goods and Other Services	3,000	18,000	21,000	28,000	28,000
G-Travel		1,000	1,000	2,000	2,000
J-Capital Outlays		1,000	1,000	2,000	2,000
Total \$	25,000	146,000	171,000	238,000	238,000

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2022	FY 2023	2021-23	2023-25	2025-27
Assistant Attorney General	108,600	0.1	0.6	0.4	0.5	0.5
Legal Assistant 3	54,108	0.1	0.3	0.2	0.3	0.3
Management Analyst 5	88,644		0.2	0.1	0.1	0.1
Total FTEs		0.2	1.1	0.6	0.9	0.9

III. D - Expenditures By Program (optional)

Program	FY 2022	FY 2023	2021-23	2023-25	2025-27
Government Compliance & Enforcement	25,000	146,000	171,000	238,000	238,000
Division (GCE)					
Total \$	25,000	146,000	171,000	238,000	238,000

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

IV. D - Capital FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part IVB

NONE

Part V: New Rule Making Required

Individual State Agency Fiscal Note

Bill Number: 5212 SB Title	e: Sports wagering		Ag	ency: 117-Washin Gambling C	
Part I: Estimates No Fiscal Impact			•		
Estimated Cash Receipts to:		EV 0000	2004.00		
ACCOUNT Gambling Revolving	FY 2022 6,824		2021-23 257 10,487,25	2023-25 0 7,324,514	2025-27 7,324,514
Account-Non-Appropriated 884-6		,990 3,002,	207 10,407,20	7,324,314	7,324,314
Tota		,993 3,662,	257 10,487,25	7,324,514	7,324,514
Estimated Operating Expenditures from	ı:				
	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years	32.9	20.7	26.8	20.7	20.7
Account Gambling Revolving Account-Non-Appropriated 884-6	6,290,316	3,375,352	9,665,668	6,750,704	6,750,704
Total	\$ 6,290,316	3,375,352	9,665,668	6,750,704	6,750,704
NONE					
The cash receipts and expenditure estimates and alternate ranges (if appropriate), are e	xplained in Part II.		impact. Factors impe	acting the precision of	these estimates,
Check applicable boxes and follow corre	esponding instructions	s:			
If fiscal impact is greater than \$50,0 form Parts I-V.	00 per fiscal year in th	ne current biennium	or in subsequent bi	iennia, complete enti	re fiscal note
If fiscal impact is less than \$50,000	per fiscal year in the	current biennium o	in subsequent bien	nia, complete this pa	ige only (Part I).
Capital budget impact, complete Par	rt IV.				
X Requires new rule making, complete	e Part V.				
Legislative Contact:			Phone:	Date: 01/	15/2021
Agency Preparation: Christopher Star	nley		Phone: 360-486-34	89 Date: 01/	25/2021
Agency Approval: Brian Considine			Phone: (360) 786-3	3489 Date: 01/	25/2021

Gwen Stamey

OFM Review:

Date: 01/27/2021

Phone: (360) 902-9810

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 1 is a definition section

Section 2 authorizes sports wagering at cardrooms and racetracks. The Washington State Gambling Commission (WSGC) is empowered to perform all licensing, but may not issue any licenses until the execution of a tribal compact amendment authorizing sports wagering (already authorized under existing statute). Fees are set at \$100,000 for an initial license and reasonable fees for renewals as necessary to cover the costs of regulating the sports wagering market. A problem gambling report is required to be filed by WSGC annually.

Section 3 permits online wagering within the confines of the physical facility of the sports wagering licensee.

Section 4 creates a class B felony and associated fines for persons offering sports wagering without a license.

Section 5 restricts a variety of sports-related individuals from participating in the sports wagering market.

Section 6 permits sports wagering licensees to contract with an outside, licensed entity to conduct sports wagering on their behalf.

Section 7 requires operators to report promptly to WSGC any criminal or disciplinary proceedings commenced against the operator or its employees as well as any abnormal or suspicious wagering patterns. Section 8 requires operators to maintain sports wagering records required by WSGC.

Section 9 permits a sports wagering licensee to utilize kiosks or self-service wagering stations within its complex.

Section 10-12 authorize the licensing, regulation, and development of rules for the regulation of sports wagering by WSGC and set certain standards for the same.

Section 13 requires operators to adopt house rules relating to sports wagering.

Section 14 permits two licensees to jointly manage a sports wagering operation.

Section 15 establishes a tax of 10 percent on gaming revenue from sports wagering. Gaming revenue is defined as "the total amount wagered less winnings paid out".

Section 16 provides a one-year time frame for winners to collect their winnings and specifies a distribution of unclaimed winnings.

Section 17 states that wagers may be accepted or pooled from persons outside the state if WSGC determines that those wagers align with federal law.

Section 18 concerns the zoning of sports wagering lounges.

Section 19 is a severability clause.

Sections 22-34 amend existing statutes to bring them into alignment with the new sections added to the RCW as a new chapter under Title 9.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

The Washington State Gambling Commission (WSGC) is funded both by license fees and by tribal reimbursement of certain tribal regulatory costs. Were this bill to become law, license fees would be set by rule and dependent on projected costs. It is assumed that total revenues would be sufficient to fund the agency at a level that adequately funds the activities required by the bill, plus an 8.5% working capital reserve as permitted by the Office of Financial Management. While the detailed breakout of license fees is indeterminate, the total revenue figure is noted here.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Please see the attached documents describing the expenditure impact of this bill.

The following attachments have been provided to assist with the explanation of estimated expenditures:

- Attachment A: The narrative attachment
- Attachment B: Licensing Unit Assumption Calculations
- Attachment C: Position Breakout (in order as presented in this narrative)
- Attachment D: Cost Model by Object and Certain Relevant Sub-Objects

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2022	FY 2023	2021-23	2023-25	2025-27
884-6	Gambling Revolving	Non-Appr	6,290,316	3,375,352	9,665,668	6,750,704	6,750,704
	Account	opriated					
		Total \$	6,290,316	3,375,352	9,665,668	6,750,704	6,750,704

III. B - Expenditures by Object Or Purpose

	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years	32.9	20.7	26.8	20.7	20.7
A-Salaries and Wages	2,561,071	1,621,106	4,182,177	3,242,212	3,242,212
B-Employee Benefits	921,985	583,598	1,505,583	1,167,196	1,167,196
C-Professional Service Contracts					
E-Goods and Other Services	434,744	349,383	784,127	698,766	698,766
G-Travel	78,973	49,619	128,592	99,238	99,238
J-Capital Outlays	1,074,474		1,074,474		
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements	1,219,069	771,646	1,990,715	1,543,292	1,543,292
9-					
Total \$	6,290,316	3,375,352	9,665,668	6,750,704	6,750,704

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2022	FY 2023	2021-23	2023-25	2025-27
Gambling Special Agent - EMS Band	77,916	21.6	10.6	16.1	10.6	10.6
1						
Licensing Specialist	49,932	1.3	0.6	1.0	0.6	0.6
Management Analyst 4	77,952	7.0	7.0	7.0	7.0	7.0
Management Analyst 5	86,064	1.0	1.0	1.0	1.0	1.0
Special Agent Supervisor - EMS	90,312	2.0	1.5	1.8	1.5	1.5
Band 2						
Total FTEs		32.9	20.7	26.8	20.7	20.7

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

IV. D - Capital FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part IVB

NONE

None

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Extensive rule making would be required to implement the entire bill. These costs are reflected as part of the overall costs in the narrative component.

Attachment A: Washington State Gambling Commission Expenditure Statement on Senate Bill 5212

II. C – Expenditures

The Washington State Gambling Commission assumes the following implementation plan:

- Sports wagering would be authorized in card rooms and at racetracks (such as Emerald Downs).
- Sports wagers could be placed on the premises of the card room or racetrack at a teller, kiosk, or through an online sports pool.

For the purposes of licensing and regulation, WSGC makes the following operating assumptions:

- 28 card room locations and 1 racetrack location will offer sports wagering:
- Sports wagering will be offered two ways:
 - o Retail, with teller stations and kiosks
 - o 1 mobile application per card room
- Risk Management (colloquially known as "bookmakers") Assumptions:
 - o Sports wagering activity may be leased out.
 - The card rooms will be ultimately responsible for those they contract with to provide risk management services.
 - The same risk manager for the retail operations will be the same for mobile applications.

The following attachments have been provided to assist with the explanation of estimated expenditures:

- Attachment A: This narrative attachment
- Attachment B: Licensing Unit Assumption Calculations
- Attachment C: Position Breakout (in order as presented in this narrative)
- Attachment D: Cost Model by Object and Certain Relevant Sub-Objects

Licensing Unit (please see Attachment B for calculation breakout on regulatory hours)

WSGC anticipates four new organizational licenses will be created to regulate this new activity:

- Sports Wagering License (29 licensees estimated)
 - Potential licensees include card rooms and a racetrack.
- Sports Wagering Operator (8 licensees estimated)
 - It is assumed that three new licensees will enter the new market and five other operators will want to be cross-licensed from the tribal-only sports wagering sector to enter the new market.
- Sports Wagering Service Provider (13 licensees estimated)
 - It is assumed that three additional licensees will enter the new market and ten other service providers will want to be cross-licensed from the tribal-only sports wagering sector to enter the new market.
- Sports Wagering Supplier/Processor (31 licensees estimated)
 - It is assumed that six additional licensees will enter the new market and twenty-five other suppliers/processors will want to be cross-licensed from the tribal-only sports wagering sector to enter the new market.

WSGC anticipates that two new individual licenses will be created to regulate this activity:

- Sports Wagering Key Employee (116 licensees estimated)
 - o Assumption: Four per location
 - o This assumption includes a cyber security official to monitor and secure online activity
- Sports Wagering Employee (348 licensees estimated)
 - All persons employed directly in wagering-related activities conducted in a sport wagering lounge and online sports pool
 - o Assumption: 12 per location

To prepare for licensing of this new activity, the Licensing Unit will need to undertake the following:

	Total Preparation Work (First Year) Total Licensing Hours (First Year) Total Licensing Hours (Subsequent Years)	1,025 hours 5,968 hours 1,757 hours
•	Educate and train new licensees	150 hours
•	Educate and train WSGC licensing staff (15 staff x 15 hours)	225 hours
•	Update the MyAccount licensing portal	150 hours
•	Create new forms; update existing forms	150 hours
•	Update internal licensing system (add the new licenses) classes	150 hours
•	Draft Rules	200 hours

Regulation Unit

The Regulation Unit conducts three primary types of regulation activities (assuming 25 locations):

Pre-Operational Review Function	Hours Per Location
Internal Controls Review	30
House Rules Review	10
Promotions Review	20
Surveillance	6
Test compliance with rules (Retail)	25
Test compliance with rules (Mobile)	20
Soft Opening Review	15
Review of Temporary Facility	100
Sub-Total	226/location; 6,554 hours total
We further assume that 20% of all licensees in the first year of implementation will require a second agent to assist on the review, for training purposes of our staff.	+ 1,311 hours
Total (first year of implementation)	7,865 hours for 29 locations
Total (subsequent years) *Assuming 3 new licensees per year	452 hours for 3 locations/year

Annual Compliance Program	Hours per Location	Total	Assumptions
Internal Control & House Rule Changes/Approvals	48	1,392	4 hours/month/location

Promotion Reviews/Approvals	72	2,088	2 promotions/location/month
			Review = 3 hours/location
Compliance Inspections Retail	72	2,088	6 hours/month/location
Compliance Inspections Mobile	36	1,044	3 hours/month/location
New Authorized Wager Request	40	1,160	2 new wager requests/location/year
Verify Unclaimed Winnings	6	150	
Total/Year	268	7,922	

Estimated # of	Time to Resolve	Total Time To Resolve			
Complaints per Year		(includes writing a case report)			
232	Average 1 hour	232			
464	Average 4 hours	1,856			
696	TOTAL	2,088			

^{*}Assuming 24 complaints/location/year, 1/3 resolved in 1 hour, and 2/3 resolved in 4 hours

Additionally, similar to the reporting structure required in New Jersey, licensees would be required to submit each gaming day's wagering information and revenue reconciliation to WSGC. WSGC would then review any discrepancies and certify the reports for the Department of Revenue, thereby eliminating the need for additional revenue verification reported on Business and Occupation tax forms. Given that New Jersey uses 16 FTEs to process daily reports from 55 entities, we are assuming to start with a team of 7 FTEs (10,080 hours) for this function.

To prepare for regulation of this new activity, the Regulation Unit will need to undertake the following:

	Total Preparation Work Total Regulatory Work (First Year) Total Regulatory Work (Subsequent Years)	1,630 hours 17,875 hours 10,462 hours
•	Educate and train new licensees (10 hours per location)	290 hours
•	Educate and train WSGC licensing staff (26 staff x 40 hours)	1,040 hours
,	Compliance Program Development	100 hours
1	Rules Development (includes Minimum Internal Control Standards)	200 hours

Criminal Enforcement Unit (CEU)

No fiscal impact to the Criminal Enforcement Unit as the unit is already staffing up for statewide enforcement activities under the prior initial authorization of sports wagering.

Electronic Gaming Laboratory (EGL)

No fiscal impact to the Electronic Gaming Laboratory as the unit is already staffing up for review activities under the prior initial authorization of sports wagering.

Administration

An increase in standard back-office functions, such as increased human resources, business office, and information technology services, is reflected in the 35% overhead rate for the agency.

Attachment B: Licensing Unit Assumption Calculations on Senate Bill 5212

FIRST YEAR OF IMPLEN	IENTATIC	N			SUBSEQUENT YEARS							
License	New Initial Year Licensees Staff Hours		Total Hours	New Licensees Per Year	Initial License Staff Hours	Renewal Licensees	Yearly Renewal Hours	Total Hours Subsequent Years				
Organizational Licenses:												
Sports Wagering License												
Card rooms, racetracks, and tribal casinos will be authorized for sportsbetting. Each non-tribal facility must have a sports wagering license prior to offering sports wagering	29	30	870	2	30	31	10	370				
Sports Wagering Operator												
Sports wagering partners and software and system suppliers; Runs the sports wagering operation on behalf of the premise.	8	400	3,200	1	400	9	40	760				
Sports Wagaring Camica Dravidan												
Sports Wagering Service Provider Sell, lease, offer, provide or distribute equipment, or provide integrity services or odds; Offers sports wagering components or services	13	15	195	2	15	15	5	105				
Sports Wagazing Supplier/Processor												
Entity that provides goods or services that affects the conduct of sports wagering; Payment Processors with access to player accounts, Data Warehousing, Marketing Affiliates with revenue share.	31	25	775	4	25	35	10	450				

Attachment B: Licensing Unit Assumption Calculations on Senate Bill 5212

<u>Individual Licenses:</u>								
Sports Wagering Key Employee								
Responsible for the operation of the sports pool. One per operator onsite at all time wagering is open; assumed to be four employees per location (this includes a cyber security official).	116	2	232	24	2	116	2	280
Sports Wagering Employee								
All person employed directly in wagering related activities conducted in a sport wagering lounge and online sports pool; assumed to be 12 employees per location	348	2	696	72	2	348	1	492
Total Hours for Licensing Unit			5,968					2,457
Sub-Total for Non-Agent Time			1,339					863
Sub-Total for Agent Time			4,629					1,594

Attachment C: Position Breakout (in order as presented in Attachment A narrative) for Senate Bill 5212

		for Senate Bill 5212											
Units (in order of narrative presentation)	Positions and Fiscal Year	Gari	Staling	cid Rec	cit super single	jed gedist gedist	orage the translation						
	FY 22	4.5		1.3									
	FY 23	1.4	ı	0.6									
Licensing Unit	FY 24	1.4	-	0.6									
Licensing Offic	FY 25	1.4	-	0.6									
	FY 26	1.4	-	0.6									
	FY 27	1.4	-	0.6									
	FY 22	17.1	2.0										
	FY 23	9.2	1.5										
Regulation	FY 24	9.2	1.5										
Unit	FY 25	9.2	1.5										
	FY 26	9.2	1.5										
	FY 27	9.2	1.5										
	FY 22				7.0	1.0							
	FY 23				7.0	1.0							
Daily Wager	FY 24				7.0	1.0							
Audit Team	FY 25				7.0	1.0							
	FY 26				7.0	1.0							
	FY 27				7.0	1.0							
	FY 22	21.6	4.0	4.0	7.0	1.0							
	FY 23	10.6	4.0	4.0	7.0	1.0							
Total	FY 24	10.6	4.0	4.0	7.0	1.0							
iotai	FY 25	10.6	4.0	4.0	7.0	1.0							
	FY 26	10.6	4.0	4.0	7.0	1.0							
	FY 27	10.6	4.0	4.0	7.0	1.0							

^{*}For every 5-6 FTEs, a supervisor was added to simulate how positions would fit into an actual organizational structure.

Attachment D: Cost Model by Object and Certain Relevant Sub-Objects for Senate Bill 5212

Program Title: All Agency Title of Bill: SB 5212

	<u>. </u>	Current																
Positions		Monthly	Annual	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 22		FY 23	FY 24	FY 25		FY 26		FY 27
	Range & Step	Salaries	Salaries	FTEs	FTEs	FTEs	FTEs	FTEs	FTEs	Cost Est.	(Cost Est.	Cost Est.	Cost Est.	(Cost Est.	C	ost Est.
Gambling Special Agent	EMS Band 1	\$6,493	\$77,916	21.6	10.6	10.6	10.6	10.6	10.6	\$ 1,684,510	\$	823,975	\$ 823,975	\$ 823,975	\$	823,975	\$	823,975
Special Agent Supervisor	EMS Band 2	\$7,526	\$90,312	2.0	1.5	1.5	1.5	1.5	1.5	\$ 180,624	\$	135,468	\$ 135,468	\$ 135,468	\$	135,468	\$	135,468
Licensing Specialist	42L	\$4,161	\$49,932	1.3	0.6	0.6	0.6	0.6	0.6	\$ 64,208	\$	29,935	\$ 29,935	\$ 29,935	\$	29,935	\$	29,935
Management Analyst 4	60L	\$6,496	\$77,952	7.0	7.0	7.0	7.0	7.0	7.0	\$ 545,664	\$	545,664	\$ 545,664	\$ 545,664	\$	545,664	\$	545,664
Management Analyst 5	64L	\$7,172	\$86,064	1.0	1.0	1.0	1.0	1.0	1.0	\$ 86,064	\$	86,064	\$ 86,064	\$ 86,064	\$	86,064	\$	86,064
Staff FTEs/Salary & Wages Totals A				32.9	20.7	20.7	20.7	20.7	20.7	\$ 2,561,070	\$	1,621,106	\$ 1,621,106	\$ 1,621,106	\$	1,621,106	\$	1,621,106
Employee Benefits: B																		
At 36% of Total Salaries	0.36									\$ 921,985	\$	583,598	583,598	583,598	_	583,598	\$	583,598
Benefits Total:										\$ 921,985	\$	583,598	\$ 583,598	\$ 583,598	\$	583,598	\$	583,598
Personal Service Contracts: C																		
Personal Service Contracts Total:										\$ -	\$	-	\$ -	\$ -	\$	-	\$	-
Goods and Services: E																		
EA Supplies	Yearly	\$1,200								\$ 39,487	\$	24,810	\$ 24,810	\$ 24,810	\$,	\$	24,810
EB Communications	Yearly	600								\$ 19,743	\$	12,405	\$ 12,405	\$ 12,405	\$	12,405	\$	12,405
ED Rental & Leases (120sf x \$19.25)	Yearly	2,310		Agents as	sumed to	work fron	n home			\$ 21,450	\$	19,865	\$ 19,865	\$ 19,865	\$	19,865	\$	19,865
EG Employee Training	Yearly	1,250								\$ 41,132	\$	25,843	\$ 25,843	\$ 25,843	\$	25,843	\$	25,843
Academy Trng (Field Agents only)	One Time costs	8,817		Agents no	ot assumed	to need	BLEA			\$ -	\$	-	\$ -	\$ -	\$	-	\$	-
EM Attorney General Services	Yearly									\$ 269,000	\$	244,000	\$ 244,000	\$ 244,000	\$	244,000	\$	244,000
ES Vehicle Maintenance & Opns	Yearly	1,860								\$ 43,932	\$	22,460	\$ 22,460	\$ 22,460	\$	22,460	\$	22,460
Goods and Services Total										\$ 434,744	\$	349,383	\$ 349,383	\$ 349,383	\$	349,383	\$	349,383
Travel: G																		
Travel Per Position	Yearly	\$2,400								\$ 78,973	\$	49,619	\$ 49,619	\$ 49,619	\$	49,619	\$	49,619
Travel Total										\$ 78,973	\$	49,619	\$ 49,619	\$ 49,619	\$	49,619	\$	49,619
Capital Outlays/Equipment: J																		
Cubicle Equipment	One Time costs	7,000								\$ 65,001	\$	-	\$ -	\$ -	\$	-	\$	-
Vehicle (Agent ONLY)	One Time costs	30,000		Vehicle is	sued one-	time per a	gent			\$ 708,587	\$	-	\$ -	\$ -	\$	-	\$	-
Computer		2,500		Computer	r issued or	e-time pe	er person			\$ 82,264	\$	-	\$ -	\$ -	\$	-	\$	-
Agent Equipment		9,256		Equipmer	nt issued o	ne-time p	er agent			\$ 218,623	\$	-	\$ 	\$ <u>-</u>	\$	- '	\$	_
Equipment Total										\$ 1,074,474	\$	-	\$ -	\$ -	\$	-	\$	-
Administrative Overhead (35%)										\$ 1,219,069	\$	771,646	\$ 771,646	\$ 771,646	\$	771,646	\$	771,646
Fiscal Note Total										\$ 6,290,316	\$ 3	3,375,352	\$ 3,375,352	\$ 3,375,352	\$ 3	,375,352	\$ 3	,375,352

Department of Revenue Fiscal Note

Bill Number: 5212 SB	Title: Sports wagering	Agency: 140-Department of Revenue
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Part I: Estimates

No Fiscal	Impact
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Estimated Cash Receipts to:

Account	FY 2022	FY 2023	2021-23	2023-25	2025-27
GF-STATE-State	1,000,000	2,400,000	3,400,000	4,900,000	5,100,000
00 - 00 -					
Total \$	1,000,000	2,400,000	3,400,000	4.900.000	5,100,000

Estimated Expenditures from:

		FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years		2.7	1.7	2.2	0.3	
Account						
GF-STATE-State	001-1	439,300	209,500	648,800	74,800	
	Total \$	439,300	209,500	648,800	74,800	

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

_	Tr
Χ	If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
	If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
Х	Capital budget impact, complete Part IV.
Χ	Requires new rule making, complete Part V.

Legislative Contact:		Phone:	Date: 01/15/2021	
Agency Preparation:	Anna Yamada	Phone: 360-534-1519	Date: 02/03/2021	
Agency Approval:	Don Gutmann	Phone: 360-534-1510	Date: 02/03/2021	
OFM Review:	Ramona Nabors	Phone: (360) 902-0547	Date: 02/03/2021	

Request # 5212-1-1

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe, by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

CURRENT LAW

Sports wagering is illegal except for:

- Sports wagering is allowed for Indian Tribes under RCW 9.46.360.
- Sports pools with a 100-square sports pool board is allowed under RCW 9.46.0336.
- Advanced deposit wagering are allowed for horse racings under RCW 67.16.260.

PORPOSED

This bill creates the sports wagering act, which authorizes sports wagering in Washington State through sports pools and online sports pools by cardrooms and horse racing tracks.

The bill grants the Gambling Commission (the Commission) the authority to license and regulate sports wagering at cardrooms and horse racing tracks. A sports wagering licensee may operate a sports pool in accordance with the provisions of this bill.

Wagers may be accepted from people within the state and those not physically in Washington if the Commission determines such wagering is not inconsistent with federal law or the jurisdiction where the person is located.

The Commission has the authority to charge a cardroom and a racetrack an initial license fee of \$100,000, and a renewal fee based on the expenses as required for regulations.

Section 15 of the bill creates a new excise tax on the gaming revenue for sports wagering licensees in the amount of 10% of the gaming revenue, which is the total amount wagered less winnings paid out. The Department of Revenue (Department) will collect and administer the tax.

Gaming revenue must be sourced to the location where the bet is placed, and reported to the Department, broken down by the locations where bets were placed.

Section 20 of the bill exempts business and occupation (B&O) tax on sports wagering activities.

EFFECTIVE DATE:

The bill takes effect 90 days after final adjournment of the session in which it is enacted.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

ASSUMPTIONS

- Gambling revenue in this estimate is the total amount wagered less winnings paid out, also referred to as "net win" or "gross gambling revenue (GGR)" in some sources.
- Washington Gambling Commission (the Commission) grants sports wagering licenses only to non-tribal cardrooms, horse racing tracks and off-track betting locations (Licensees).
- The Department administers a new excise tax of 10% on sports wagering revenue received by the Licensees.
- Taxable revenue from the Licensees includes the revenue from the bets placed online from outside licensed locations via a sports wagering portal operated by the Licensees.

Request # 5212-1-1

- The bill allows online revenue from the bets placed outside Washington via portals operated by the Licensees as long as online sports wagering is legal in that location outside Washington. However, this estimate assumes the amount of taxable revenue from out-of-state betting would be indeterminate and it is not included in this estimate.

Calculation of Revenue Impact:

- There is no data to assess revenue impact from the proposed sports wagering activities in Washington.
- This estimate assumes that the gambling revenue estimates, methods and assumptions used in a study performed by Oxford Economics in 2017 for the American Gaming Association will serve as a proxy for a revenue impact in Washington under this proposed bill.
- Current gambling revenue from non-tribal cardrooms, horse racing tracks and off-track betting locations in Washington represents 6% of the total gambling revenue from both tribal and non-tribal locations.
- The share of sports wagering at non-tribal locations would be similar to the current gambling revenue shares.
- By allowing online sports wagering to the on-site cardroom locations, the sports wagering revenue would increase by 58%.
- There will be no impact to horse racing betting locations, where advanced deposit wagering is already allowed in Washington under RCW 67.16.260.
- Compliance with this new excise tax is assumed to be high due to the small number of eligible taxpayers and the enforcement by the Commission provided for in the bill.
- -Gambling activities will grow by mirroring the Consumer Price Index (CPI) forecasted in November 2020.

DATA SOURCES

- Oxford Economics publication: Economic Impact of Legalized Sports Betting (2017)
- Washington Gambling Commission: Website information, Annual Report Fiscal Year 2019
- Washington Horse Racing Commission: Website information and Annual Report (2019)
- Economic Revenue and Forecasting Council, November 2019 forecast of Consumer Price Index (CPI)
- Other online information and data sources

IMPLEMENTATION DATE

This estimate assumes effective date of January 1, 2022, allowing for the implementation of a new tax by the Department. This will result in 5 months cash collection for Fiscal Year 2022.

REVENUE ESTIMATES

Revenues will increase by \$3.4 million in the 2022-23 Biennium, \$4.9 million in the 2024-25 Biennium, and \$5.1 million in the 2026-27 Biennium.

TOTAL REVENUE IMPACT:

State Government (cash basis, \$000):

FY 2022 - \$ 1,000 FY 2023 - \$ 2,400 FY 2024 - \$ 2,400 FY 2025 - \$ 2,500 FY 2026 - \$ 2,500 FY 2027 - \$ 2,600

Local Government, if applicable (cash basis, \$000): None.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

ASSUMPTIONS:

- This bill affects 65 non-tribal card rooms, horse racing tracks, and off track betting locations.

FIRST YEAR COSTS:

The Department will incur total costs of \$439,300 in Fiscal Year 2022. These costs include:

Labor Costs - Time and effort equates to 2.73 FTEs.

- Testing system changes.
- Respond to additional emails, counter visits, and phone calls.
- Create a special notice to affected taxpayers and identify publications and web pages that need to be updated.
- Create new templates and forms.
- Create a new complex administrative rule.
- Answer interpretation and policy questions regarding this new tax.

Object Costs - \$92,400.

- Contracted system programming.

SECOND YEAR COSTS:

The Department will incur total costs of \$209,500 in Fiscal Year 2023. These costs include:

Labor Costs - Time and effort equates to 1.7 FTEs.

- Respond to additional emails, counter visits, and phone calls.
- Answer interpretation and policy questions regarding this new tax.

ONGOING COSTS:

Ongoing costs for the 2023-25 Biennium equal \$74,800 and include similar activities described in the second year costs. Time and effort equates to 0.3 FTEs.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years	2.7	1.7	2.2	0.3	
A-Salaries and Wages	215,200	138,900	354,100	49,400	
B-Employee Benefits	77,500	50,100	127,600	17,800	
C-Professional Service Contracts	92,400		92,400		
E-Goods and Other Services	35,100	18,500	53,600	6,800	
J-Capital Outlays	19,100	2,000	21,100	800	
Total \$	\$439,300	\$209,500	\$648,800	\$74,800	

III. B - Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2022	FY 2023	2021-23	2023-25	2025-27
EMS BAND 4	119,061	0.0		0.0		
EMS BAND 5	139,090	0.0		0.0		
EXCISE TAX EX 2	54,108	0.1	0.1	0.1		
IT QA-JOURNEY	85,644	0.1		0.1		
MGMT ANALYST4	70,956	0.4		0.2		
RECORDS MGMT SUPV	67,560	0.1		0.1		
TAX INFO SPEC 4	64,332	0.2		0.1		
TAX POLICY SP 3	82,344	1.5	1.3	1.4	0.3	
TAX POLICY SP 4	88,644	0.3	0.3	0.3		
WMS BAND 3	101,257	0.0		0.0		
Total FTEs		2.7	1.7	2.2	0.3	

III. C - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and dexcribe potential financing methods

NONE

None.

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Should this legislation become law, the Department will use the complex process to adopt a new rule. Persons affected by this rule making would include card rooms and horse racing tracks.

Individual State Agency Fiscal Note

Bill Number: 52	212 SB	Title: Sports wagering		Agency:	185-Horse Racing Commission
Part I: Estima	ites				
X No Fiscal Im	npact				
Estimated Cash Re	eceipts to:				
NONE					
Estimated Operati NONE	ng Expenditures	s from:			
Estimated Capital	Budget Impact:				
NONE					
		timates on this page represent the n), are explained in Part II.	nost likely fiscal impact. Factors	impacting th	ne precision of these estimates,
Check applicable	boxes and follow	w corresponding instructions:			
If fiscal imparts I-V		\$50,000 per fiscal year in the cu	urrent biennium or in subseque	ent biennia,	complete entire fiscal note
		0,000 per fiscal year in the curre	ent biennium or in subsequent	biennia co	mplete this page only (Part I
			on ordinario	oreima, cor	inprote this page only (1 art 1
	et impact, comple				
Requires new	v rule making, co	mplete Part V.			
Legislative Conta	act:		Phone:		Date: 01/15/2021
Agency Preparat	ion: Seth Flory	i	Phone: (360) 4	07-8165	Date: 01/19/2021
Agency Approva	l: Seth Flory	<u> </u>	Phone: (360)	07-8165	Date: 01/19/2021
OFM Review:	Gwen Star	mey	Phone: (360) 9	002-9810	Date: 01/27/2021

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Senate Bill 5212 would authorize sports wagering at cardrooms and racetracks.

While the Washington Horse Racing Commission (WHRC) has a role in licensing racetracks for business, this legislation does not provide WHRC with any additional revenue. Agency does not anticipate this legislation will create any new costs or expenditures.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

IV. D - Capital FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part IVB

NONE

Part V: New Rule Making Required